EFA 2000 Assessment

Thematic Study on

School Health and Nutrition

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1

Table of Contents

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Acknowledgments

Abbreviations

Executive Summary

Findings

- I. Introduction: The Link Between Health and Learning
- II. Research Highlights from the Past Decade: What Strategies Are Effective?
- III. Looking Forward: Suggestions for EFA 2015

Basis of Findings

- IV. Looking Back: The Status of School Health Leading up to Jomtien
- V. Conceptual Frameworks: The Principles that Drive Action

VI. Major Global Trends: Developments since Jomtien

Figures

- I Examples of the Evidence of Effectiveness of School-Based Interventions
- II Illustrative Roles that Educators and their Collaborators Can Play to Address selected Health Issues
- III Selected Online Resources for School Health
- IV Highlights of Major Regional Trends and Activities, Barriers, and Future Actions for School Health and Nutrition
- V Selected International Conferences that Addressed School Health and Nutrition

References

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Abbreviations

AIDS	Acquired Immune Deficiency Syndrome
ALC	Active Learning Capacity
CDC	Centers for Disease Control and Prevention
CIDA	Canadian International Development Agency
CRC	Convention on the Rights of the Child
CTL	Conditions of Teaching and Learning
DALY	Disability-adjusted Life Year
DALT	Division of Adolescent and School Health (at CDC)
DFID	Department for International Development
	Department of Health
DOH	Education Development Center
EDC	Education for All
EFA	Education International
EI	European Network of Health-Promoting Schools
ENHPS	Food and Agriculture Organization of the United Nations
FAO	Focusing Resources on Effective School Health
FRESH	Health Dehavior in School Aged Children
HBSC	Health Behavior in School-Aged Children
HHD	Health and Human Development Programs (at EDC)
HIV	Human Immunodeficiency Virus
HPS	Health-Promoting School
IBE	International Bureau of Education
IQ	Intelligence Quotient
MLA	Monitoring Learning Achievement
MOH	Ministry of Health
MOE	Ministry of Education
NGO	Non-Governmental Organization
РАНО	Pan-American Health Organization
PCD	Partnership for Child Development
RAAPP	Rapid Assessment and Action Planning Process
RH	Reproductive Health
STD	Sexually Transmitted Disease
STI	Sexually Transmitted Infection
U.N.	United Nations
UNAIDS	Joint United Nations Program on HIV/AIDS
UNDP	United Nations Development Program
UNESCO	United Nations Educational, Scientific and Cultural Organization
UNFPA	United Nations Population Fund
UNICEF	United Nations Children's Fund
USAID	United States Agency for International Development
WCEFA	World Conference on Education for All
WFP	World Food Program
WHO	World Health Organization
WPRO	World Health Organization Regional Office for the Western Pacific
WWW	World Wide Web
YRBS	Youth Risk Behavior Survey

Chapter I: Introduction: The Link Between Health and Learning

In March 1990, world leaders gathered in Jomtien, Thailand, for the World Conference on Education for All (EFA): Meeting Basic Learning Needs. Rather than focus on the traditional issues of how to provide school buildings, textbooks, and teachers, they decided to address the process of learning and the needs of learners. Health and nutrition were included as important contributors to the success of the learner and the learning process. This study reviews the major activities that have taken place in the field of school health and nutrition around the world since Jomtien and suggests actions for the decade to come.

As many studies show, education and health are inseparable: Nutritional deficiencies, helminth infections, and malaria affect school participation and learning. Violence, unintentional injuries, suicidal tendencies, and related behaviors, such as the use of alcohol and other drugs, interfere with the learning process. Sexual behaviors, especially unprotected sex that results in HIV infection, other sexually transmitted diseases, and unwanted or tooearly pregnancies, affect the participation of students and teachers in education. Most important, many of these issues can be addressed effectively through health, hygiene, and nutrition policies and programs for students and staff.

The information presented in this study is essential to policy- and decision-makers who are committed to achieving EFA because the link between learning and health clearly shows that it is unlikely that EFA can achieve its goals without significant improvements in the health of students and teachers.

Chapter II: Research Highlights from the Past Decade: What Strategies Are Effective?

Since Jomtien, a significant amount of research has addressed the effectiveness of school health interventions, and the relationships among health, cognition, school participation, and academic achievement. Experience has shown that if the quality and quantity of school health programs are to increase, the education sector must take a lead role.

Ten major findings offer important guidance for the future:

- 1) School-based nutrition and health interventions can improve academic performance.
- 2) Students' health and nutrition status affects their enrollment, retention, and absenteeism.
- 3) Education benefits health.
- 4) Education can reduce social and gender inequities.
- 5) Health promotion for teachers benefits their health, morale, and quality of instruction.
- 6) Health promotion and disease prevention programs are cost-effective.
- 7) Treating youngsters in school can reduce disease in the community.
- 8) Multiple coordinated strategies produce a greater effect than individual strategies, but multiple strategies for any one audience must be targeted carefully.

5

- 9) Health education is most effective when it uses interactive methods in a skillsbased approach.
- 10) Trained teachers delivering health education produce more significant outcomes in student health knowledge and skills than untrained teachers.

Chapter III: Looking Forward: Suggestions for EFA 2015

The decade ahead offers great promise for strengthening the links between health and education. Major suggestions emphasize the development of a shared vision, a commitment to act, a pledge to work collaboratively, and the importance of a global effort to acquire and share information.

The suggestions are:

- 1) Major leaders and change agents in the field must come together around a common framework, relevant to the education sector.
- 2) To be successful, school health, hygiene, and nutrition efforts must be led by educators, supported and assisted by health professionals, and made an integral part of the efforts to improve education through policies and goals.
- 3) We must continue to deepen and expand collaboration, especially between the education and health sectors, with mechanisms that sustain and nurture joint planning, action, and learning over time.
- 4) More investment is needed in health services for children and adolescents that they can reach easily, without stigma.
- 5) Access to information as well as sustained support to use it (e.g., professional development, technical cooperation, and mentoring) must be improved for education and health workers.
- 6) Multiple targeted and coordinated strategies are needed to improve desired behavior patterns and health outcomes.
- 7) Indicators that provide universal measures of progress are needed to focus efforts and report changes that are possible to achieve by 2015.
- 8) Model programs should be developed for different levels of investment because countries vary in what they can afford.

Chapter IV: Looking Back: The Status of School Health Leading up to Jomtien

International collaboration on school health has a history of more than 120 years. As the 1980s came to a close, researchers around the world were launching studies to evaluate the effectiveness of specific health interventions to address nutritional deficiencies and the treatment of intestinal worms, in particular, and, where possible to examine the effect of health interventions on cognition, school attendance, and other factors related to learning.

School health efforts in 1990 can be characterized in the following ways:

- 1) Health initiatives in schools focused primarily on disease prevention.
- 2) There was confusion about the concept and definition of school health.
- 3) Single, uncoordinated intervention strategies dominated.
- 4) Few, formal mechanisms for multi-sectoral collaboration were in place.
- 5) Didactic, topic-by-topic teaching was the typical approach to health education.
- 6) Evidence of the effectiveness of interventions was not well known or disseminated.

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7) Few tools to guide assessment and strategic planning were available.

8) Few donors earmarked school health programs as a priority for funding.

Chapter V: Conceptual Frameworks: The Principles that Drive Action

Since the World Conference on Education for All, a major accomplishment has been the development of conceptual frameworks or unifying principles to guide school health policies and programs.

Several major frameworks have contributed to the advancement of school health and nutrition programs. Frameworks developed in the 1990s include the concept of the Health-Promoting School (stimulated by the Ottawa Charter, 1986, and advanced by the Council of Europe, the Commission of the European Communities, and WHO/European office and WHO headquarters); the Child-Friendly School (UNICEF); the Basic Cost-Effective Public Health Package (World Bank and the Partnership for Child Development, University of Oxford); and Active Learning Capacity (Levinger, EDC, for USAID and UNDP).

As the decade draws to a close, some of the major leaders and change agents at the world level are coming together to discuss how they might build on the frameworks since Jomtien and collaborate on a common framework for school health. WHO, UNICEF, UNESCO, and the World Bank are together developing "A FRESH Start: Focusing Resources on Effective School Health," launched at the Education for All Conference in Senegal in April 2000. The four essential components of the FRESH framework are:

1) Health-related policies in schools.

- 2) Safe water and sanitation facilities.
- 3) Skills-based health education.
- 4) School-based health and nutrition services.

These components are intended to be supported by effective partnerships between teachers and health workers, effective community partnerships, and pupil awareness and participation.

Chapter VI: Major Global Trends: Developments since Jomtien

Several major global trends over the past decade have dramatically influenced the scope and direction of school health work:

1) The AIDS pandemic stimulated a new demand and urgency for school health.

2) There was a gradual move from individual to multiple strategies and to integrated

- and coordinated approaches to school health programs. 3) New mechanisms for multi-sectoral collaboration have emerged.
- 4) Student and community participation has been an important factor in promoting
- school health. 5) Skills-based methods for health education have gained recognition and greater use.
- 6) The documentation and dissemination of evidence of effectiveness have increased.
- 7) New tools for assessment, planning, and monitoring have been tested.
- 8) Both, donor recognition of the field and investment have increased.
- 9) International conferences have addressed school health.
- 10) Various barriers still exist that can hinder future progress toward effective and
 - sustained school health and nutrition interventions.

Chapter I: Introduction: The Link Between Health and Learning

The Role of School Health and Nutrition at the Education For All Conference

In March 1990, world leaders gathered in Jomtien, Thailand, for the World Conference on Education for All: Meeting Basic Learning Needs. Its goal was to "launch a renewed worldwide initiative to meet the basic learning needs of all children, youth and adults and to reverse the serious decline in basic education" (Inter-Agency Commission, 1990a). The conference organizers chose a different approach: Rather than focus on the traditional issues of how to provide school buildings, textbooks, and teachers, they decided to address the process of learning and the needs of the learners. Health and nutrition were included as important contributors to the success of both the learner and the learning process.

In preparation for the roundtable "School Performance, Nutrition and Health" at the Conference, UNESCO published a key document—*Malnutrition and Infection in the Classroom*—which presented the relationship between the status of children's nutrition and health and their performance in school. The paper argued that because nutrition and health are so important in determining educational outcomes, they should figure prominently in any efforts to improve the quality of education and the ability of children to learn. In the preface, the Director-General of UNESCO stated, "It is no longer possible to ignore the fact that nutrition and health can severely affect the ability of children. It is essential that they be given the opportunity to derive maximum benefit from the schooling they receive" (Pollitt, 1990).

Schools have unique access to this "precious resource." In 1998, UNICEF estimated that out of 625 million children of primary school age, 79% were in school. The vast majority was receiving some basic education. It is also estimated that 70% of children in the developing world complete at least four years of schooling (UNICEF, 1999). Therefore, a school's potential to affect the health status and learning ability of an enormous number of the world's children stands before us. There are far more teachers than nurses or health care workers in most countries. The teaching corps around the world can deliver many health promotion and health service interventions easily and effectively, with benefits to the teachers themselves as well (Partnership for Child Development, 1999d).

At the Jomtien Conference, participants echoed the need to broaden the perception of what contributes to basic education and to consider the many factors that affect human development. They called for an expanded vision of basic education, one that recognized that "education does not work in a vacuum or in isolation from other factors that have a bearing on society" (Inter-Agency Commission, 1990a). Ultimately, the 1990 World Declaration of EFA and its articles recognized the relationship among health, education, and health/nutrition policies and programs, stating that "education can help ensure a safer, healthier, more prosperous and environmentally sound world" and "learning does not take place in isolation. Societies must ensure that all learners receive the nutrition, health care, and general physical and emotional support they need in order to participate actively in and benefit from

education." To do so, "new and revitalized partnerships at all levels will be necessary between education and social sectors" (Inter-Agency Commission, 1990a).

This study reviews the main activities that have taken place in the school health and nutrition field around the world since Jomtien, identifies strategies and interventions that have proven effective, and suggests actions for the decade to come. The information presented in this study is essential to policy- and decision-makers who are committed to achieving EFA because the link between learning and health clearly shows that it is unlikely that EFA can achieve its goals without significant improvements in the health of students and teachers.

A Call for Action at Jomtien

Conference participants addressed the link between health and education. For example, UNESCO and the World Food Program organized a roundtable "School Performance, Nutrition and Health." The discussants concluded that to learn effectively, children need good health. Further, they asserted that malnutrition and poor health may be important factors in low school enrollment, absenteeism, poor classroom performance, and early school dropout (Hoffmann-Barthes, 1999).

The World Health Organization and other agencies presented another roundtable, "Health in Education for All—Enabling School-Age Children and Adults for Healthy Living." The paper presented by WHO on this occasion contained a compelling call for action:

- 1. "Health education must be inseparably linked with the Education for All Initiative.
- 2. Countries must formulate and support clear policies on school health education and ensure that the education and health sectors have a joint strategy for their implementation.
- Curriculum development must be based on the health needs of the different age groups and take into consideration the socio-cultural background of the schoolchildren. Curriculum development committees must include parents and community leaders.
- 4. Personal and social development must, along with intellectual development, be given due weight in schools in order to foster values, attitudes, and behavior conducive to health and well-being.
- The teaching of school health education requires teacher preparation, guidelines, teacher learning material and curriculum support. Teacher training institutions must revise their courses in the light of this need. Team training of all categories of school personnel, including the health, administrative, and general staff, is recommended for a comprehensive school health program.
- 6. The pivotal role of teachers in promoting health in the school and community needs to be given high priority. The support of teacher associations must be sought to increase the health awareness of teachers and encourage them to assume responsibility for being role models for health in the school and community.
- Schools must be health-promoting institutions. In addition to emphasis on the development and implementation of health education curricula, attention must be paid to ensuring that teachers and other staff and the school environment support and facilitate healthful living.
- 8. School health education must be planned and implemented in the context of the pupils' support, families and the wider community to which they belong. It must relate to the life of the child in and outside of school. Involving schoolchildren in community activities

and the community in school activities will bring about greater understanding and encourage mutual support" (WHO, 1990).

Note that recommendations seven and eight present "school health" as a concern for everyone in the school as well as members of the community.

Although the roundtables on school health and education gave strong and clear guidance for improving school health programs as a means of achieving Education for All, those recommendations were not given priority in the final report or in the Framework for Action following Jomtien. Furthermore, no specific goals for school health and nutrition or indicators were established for the decade 1990–2000.

A Growing Body of Evidence—The Link Between Learning and Health

In the decade since EFA, many publications and studies have elaborated on the link between learning and health status (e.g., WHO/UNESCO/UNICEF, 1992). A WHO report stated, "As long ago as 1950 it has been noted that nutritional deficiencies and poor health in primary-school-age children are among the causes of low school enrollment, high absenteeism, early dropout, and poor classroom performance. Health is thus a key factor in school entry as well as continued participation and attainment in school. Moreover, education that provides children with basic academic skills and specific knowledge, attitudes, and skills related to health is vital to their physical, psychological, and social well being. This is not only true in the short term; such education lays the foundation for a child's healthy development through adolescence and across the entire lifespan" (WHO, 1997a).

As numerous studies show, education and health are inseparable:

- Nutritional deficiencies (protein-energy malnutrition, iron, Vitamin A, and iodine deficiency) and health problems such as helminth infections (especially schistosomiasis and infections with roundworm and other intestinal parasites) and malaria affect school participation and learning. A 1990 analysis of nine studies on the relationship between nutritional anthropometric indicators (such as height-for-age and weight-for-height) and school indicators (such as age at enrollment, absenteeism, achievement test scores, IQ, and performance on selected cognitive tasks) showed that better nutritional status was consistently linked to higher cognitive test scores or better school performance (Pollitt, 1990).
- Violence, unintentional injuries, suicidal tendencies, and related lifestyle behaviors, such as the use of alcohol and other drugs, interfere with the learning process. Children exposed to violence may become highly aggressive, use psychoactive substances, or show other dysfunctional ways of dealing with anxiety (Singer et al., 1995). This behavior, in turn, may reduce attendance at school, impair concentration, and detrimentally affect cognitive development (WHO, 1998d).
- Sexual behaviors, especially unprotected sex that results in HIV infection, other sexually transmitted diseases, and unwanted or too-early pregnancies, affect both students' and teachers' participation in education. These behaviors place at risk students who have successfully reached secondary school. Too-early pregnancies negatively affect the education of young girls, who often must drop out of school. HIV/AIDS has already had

10

a devastating impact on children in sub-Saharan Africa, where over 90% of all AIDS orphans live, most of them will never complete a basic education (UNICEF, 1999).

It is important that most of these issues can be addressed effectively through health, hygiene, and nutrition policies and programs for students and staff. Figure I in the appendix shows examples of effective school-based interventions that prevent or reduce specific health conditions.

The Purpose of This Thematic Study

The Thematic Study on School Health and Nutrition explores what has happened in the field of school health and nutrition since 1990. Drawing on the contributions of researchers, practitioners, and policy-makers around the world, this study aims to learn from the promising developments of the last ten years, stimulate dialogue, and move those involved to a shared vision and plan of action for the next decade. Specifically,

- Chapter II presents research highlights of strategies that have been found effective;
- Chapter III suggests actions to guide EFA 2015;
- Chapter IV reviews the status of the school health and nutrition field leading to Jomtien;
- Chapter V describes conceptual frameworks that were developed through the 1990s;
- Chapter VI reviews major global trends during the past decade.

The authors have written this study for a broad readership: those who work at different levels and in a variety of roles in the education, health, and other sectors.

To prepare this paper, the authors drew on:

- telephone interviews with and electronic questionnaires from approximately 40
 respondents in agencies at the world, regional and national levels;
- the collection and review of research articles, country reports, and publications from many world, regional, and country offices;
- Web searches of agencies of the United Nations and other organizations;
- their own firsthand knowledge of the field.

Many talented and dedicated people have worked tirelessly to move school health and nutrition policies and programs forward in the 1990s. The authors are deeply grateful to so many who contributed ideas to this timely review and to the many more who have advanced the field of school health and nutrition through their work since Jomtien.

Chapter II: Research Highlights from the Past Decade: What Strategies Are Effective?

Since Jomtien, a significant amount of research has been conducted on the effectiveness of school health interventions and the relationships among health, cognition, school participation, and academic achievement. This chapter presents highlights of the evidence to guide future investments in school health and nutrition.

Since Jomtien, experience has shown that if the quality and quantity of school health programs are to increase, the education sector must take a lead role. Therefore, research data must be made easily available to the education sector, and those committed to achieving EFA, to guide advocacy, policy development, and program planning.

Ten major findings offer important guidance for the future:

- 1. School-based nutrition and health interventions can improve academic performance.
- 2. Students' health and nutrition status affects their enrollment, retention, and absenteeism.
- 3. Education benefits health.
- 4. Education can reduce social and gender inequities.
- 5. Health promotion for teachers benefits their health, morale, and quality of instruction.
- 6. Health promotion and disease prevention programs are cost-effective.
- 7. Treating youngsters in school can reduce disease in the community.
- 8. Multiple coordinated strategies produce a greater effect than individual strategies, but multiple strategies for any one audience must be targeted carefully.
- 9. Health education is most effective when it uses interactive methods in a skillsbased approach.
- 10. Trained teachers delivering health education produce more significant outcomes in student health knowledge and skills than untrained teachers.

Each finding is discussed below.

1. School-based nutrition and health interventions can improve academic performance Evidence from around the world shows that treating nutritional and health conditions in school can improve academic performance. For instance, some school-food programs have shown marked effects on attendance and school performance (Levinger, 1994). In Benin, children in schools with food services scored significantly higher on second-grade tests than did those in schools without food services (Jarousse & Mingat, 1991). In Jamaica, providing breakfast to primary school students significantly increased attendance and arithmetic scores (Simeon & Grantham-McGregor, 1989). In the United States, low-income children scored significantly lower on achievement tests than higher-income children before they participated in a school breakfast program. Once in the program, the scores of the children in the program improved more than the scores of the non-participants (Meyers et al., 1989).

Nutritional interventions such as micronutrient supplements and the treatment of intestinal worms have also proved to increase students' attention, cognitive problem solving, and test

scores (Nokes et al., n.d.). Research by the Partnership for Child Development in Ghana recently showed that iron supplements—which could be effectively administered by teachers—lead to a very significant improvement in school performance for a period of up to six months (Berg, 1999). In Malawi, when the diets of primary schoolchildren were supplemented with iron as well as iodine, the gain in IQ scores was greater than with iodine supplements alone (Shrestha, 1994). Two studies reviewed by Pollitt (1990) concluded that iron-deficient anemic children showed lower aptitude when they first enrolled in school. However, this disadvantage disappeared once the children became iron-replete (e.g., through school-based supplementation). In the West Indies, a single chemotherapy treatment for whipworm infection given to children at school, without nutritional supplements or improvements in education, improved the children's learning capacity to the point that their test scores matched those of children who were not infected (Bundy et al., 1990).

2. Students' health and nutrition status affects their enrollment, retention, and absenteeism.

Height and weight for age are typical markers for entering school, and children not tall or heavy enough might be denied access. Thus, children in good health are more likely to start school at the developmentally appropriate age. "For example, in Nepal, a study found that the probability of attending school was 5% for stunted children and 27% for children of normal nutritional status" (Moock & Leslie, 1986). In Ghana, malnourished children entered school at a later age and completed fewer years of school than better-nourished children (Glewwe & Jacoby, 1994).

School feeding programs have been shown to lower absenteeism and dropout rates. A recent evaluation of a school feeding program in Burkina Faso found that school food services were associated with regular attendance, consistently lower repeat rates, lower dropout rates, and higher success rates on national exams, especially for girls (Moore, 1994). In Malawi, a small pilot school feeding program over a three-month period led to a 5% increase in enrollment and up to a 35% improvement in attendance (WFP, 1996). In the Dominican Republic, up to 25% of children—especially those from rural areas and girls—dropped out of school during a period without a school feeding program (King, 1990).

3. Education benefits health.

Regular school attendance is one of the essential means of improving health. The school itself—through its culture, organization, and management; the quality of its physical and social environment; its curricula and teaching and learning methods; and the manner in which students' progress is assessed—has a direct effect on self-esteem, educational achievement, and therefore the health of students and staff (Hopkins, 1987; Rutter et al., 1979; Sammons et al., 1994).

Multiple years of schooling and the acquisition of literacy in several domains make it more likely that a person will be able to safeguard his or her health through living circumstances, earning power, access to health services, and general quality of life. Even a few years of schooling, evidence suggests, are associated with important changes of economic value in individual skills (Selowsky, 1981; UNICEF, 1999). Schooling pays off with higher incomes and a healthier workforce (World Bank, 1993).

4. Education can reduce social and gender inequities.

Poor health at school age is often connected with poverty and gender (Bundy, 2000). School health programs have the potential to reduce inequities in society and to begin to break the

cycle of poverty. "Poor children with the worst health have the most to gain from schoolbased health and nutrition programs and the most to gain educationally. They show the greatest improvement in cognition as a result of health interventions" (World Bank, 1993; PCD, 1997).

During the 20th century, "education, skills and other knowledge have become crucial determinants of a person's and a nation's productivity. The primary determinant of a country's standard of living is how well it succeeds in developing and utilizing the skills, knowledge, health, and habits of its population" (Becker, 1995). One major reason given for the dramatic differences in economic development between East Asia and Africa, for example, is the significantly higher level of investment that East Asia has made in the education and health care of its citizens (Kristof, n.d.). Thus, investments in education can have both short- and long-term benefits to an individual's health and the productivity of nations.

Girls, in particular, are likely to benefit: educated girls are likely to delay their first pregnancy, and have fewer and healthier children. For example, data from 13 African countries between 1975 and 1985 showed that a 10% increase in female literacy rates yielded a 10% reduction in child death rates (WHO, 1997a). Schools are also places where girls' nutritional and reproductive health can be addressed early, thereby preventing later problems. In Tamil Nadur, "a school feeding program attracted more girls to attend school and improved the attendance of those already in school. In addition to benefiting educationally, these girls had the opportunity to learn about family planning. As a result they had fewer children when they reached child-bearing age" (Devadas, 1983).

5. Health promotion for teachers benefits their health, morale, and quality of instruction.

The health of teachers is an important factor in the learning process. Teachers are the key to both education and health promotion in schools. They are caretakers of both the school and the students. Their health is thus critical to the achievement of EFA. While teachers must be trained about health matters affecting students, they also need training about taking care of their own health. Inevitably, the physical and mental health of the staff affects students directly through the quality of teaching and the attributes of the school's psychosocial environment (WHO, 1997a). Attending to teachers' health interests can motivate them to address students' health needs as well.

Some studies of the effectiveness of health promotion programs for school staff have shown that they decrease teachers' absenteeism and improve both their morale and the quality of classroom instruction. Teachers who have participated in school health programs reported improved attitudes toward their personal health and increased perceptions of general wellbeing (Belcastro & Gold, 1983; Jamison, 1993; Falck & Kilcoyne, 1984). Other studies found that the school personnel's knowledge of and behaviors concerning health were positively affected (Sandal, 1995; Maysey et al., 1988). One staff program in the United States demonstrated a reduction in body weight, resting pulse rate, serum cholesterol level, and blood pressure (Bishop et al., 1988).

6. Health promotion and disease prevention programs are cost-effective.

Money invested in the prevention of health problems through the schools can save societal costs of treating disease. A recent study in the U.S. estimated that every U.S. dollar invested in schools on effective tobacco education saves \$18.80 in the cost of addressing problems

caused by tobacco use; every U.S. dollar spent on education for preventing alcohol and other drug abuse saves \$5.69; and every U.S. dollar spent on education to prevent early and unprotected sexual behavior saves \$5.10 (Rothman & Collins, forthcoming).

A 1993 World Bank analysis determined that a basic public health package with five central elements could reduce the burden of disease for a relatively modest per capita cost (World Bank, 1993). Extensive analyses of disease control priorities have established that school-based treatments of children are exceptionally cost-effective. For instance, school nutrition and health programs have been estimated to cost only U.S. \$20-34 per disability-adjusted life year (DALY) gained, and school-based tobacco and alcohol prevention programs cost U.S. \$35-55 per DALY gained (DelRosso & Marek, 1996).

7. Treating youngsters in school can reduce disease in the community.

A leading publication by the World Bank, Class Action: Improving School Performance in the Developing World Through Better Health and Nutrition (Del Rosso & Marek, 1996), offers evidence that treating diseases prevalent in the school-age population can help to interrupt the transmission of disease to the surrounding community. For example, on the Caribbean Island of Montserrat, more than 90% of schoolchildren, age 4-12, were treated at four-month intervals for two and one-half months with an antiworm drug. Infection rates declined to almost zero. While less than 4% of adults in the community received treatment during the same time, their rate of infection declined an almost equal amount because of reduced transmission from the school-age children (Bundy et al., 1990).

8. Multiple coordinated strategies produce a greater effect than individual strategies, but multiple strategies for any one audience must be targeted carefully.

Strategies for school health programs at both the national and local level have, for the most part, been singular in their approach. However, research continues to show the positive impact of multiple and targeted coordinated strategies. For example, a curriculum combined with youth community service is more effective in reducing risk behaviors such as fighting, early sexual behavior, and substance use than a curriculum alone (O'Donnell et al., 1998). Policies for tobacco-free schools, combined with a skills-based curriculum on tobacco prevention, are more effective than the curriculum alone (Sussman et al., 1993).

In 1994 the Ghana Partnership for Child Development implemented a program to treat parasitic infections in children through many schools in the Volta region. The program used a combination of strategies, including clinical treatment, teacher and administrator training, and classroom education. After six months, test results showed a reduction in the prevalence of schistosomiasis from 15 to 5.7% and in hookworm from 52 to 2.4%. A re-survey in 1996 showed the prevalence of schistosomiasis to be 5.4% compared with 15.2% in 1994 and hookworm at a rate of 28% compared with 51% in 1994. In addition, children who took part in the program improved both their attendance and school performance records (PCD, 1999e).

Often there are not enough resources and time to accomplish all the goals of a health promotion or disease prevention effort. Program planners then must choose between providing a variety of strategies for a given population or focusing on a smaller number of activities. The National Structured Evaluation of Alcohol and Drug Abuse Prevention in the United States undertook an analysis of more than 300 community-based substance abuse prevention initiatives. The researchers concluded that projects that attempted to offer more than three or four types of activities to a single adolescent population were generally ineffective. The study concluded that "comprehensive prevention depends more on selecting appropriate activities and services for each population served than on trying to provide a wide variety of activities and services. There may be an effective limit to the variety of prevention activities that should be provided at a given time to a single population, beyond which the addition of a greater variety of activities adds little to measured effects of the prevention efforts" (Division of Knowledge Development and Education, 1997). The implication for school-based prevention is that planners need to select and target a few strategies to promote health and to address the most serious health threats.

9. Health education is most effective when it uses interactive methods in a skills-based approach.

Health education aims not only to improve pupils' interest in health, their ability to relate what they learn to their own lives, and their understanding of basic ideas about health, but also the application of what they learn to the lives of families and friends. To do so, health learning must emphasize skill development over simple information sharing, and provide opportunities for students to practice healthy behaviors or to address the conditions that promote health both personally and collectively (Hoffmann-Barthes, 2000).

Skills-based health education, including life skills, and interactive teaching methods have been shown to promote healthy lifestyles and reduce risk behaviors. A meta-analysis of 207 school-based drug prevention programs grouped approaches to prevention into nine categories. The author found that "the most effective programs teach comprehensive life skills." Programs were also grouped according to whether they used interactive methods or not. The study concluded that "the most successful of the interactive programs are the comprehensive life skills programs that incorporate the refusal skills offered in the social influences programs and add many general life skills such as assertiveness, coping, communication skills, etc." (Tobler, 1998 Draft).

Skills-based health education and life skills have been shown to reduce the chances of young people engaging in delinquent behavior (Elias, 1991) and interpersonal violence (Tolan & Guerra, 1994); the use of alcohol, tobacco, and other drugs (Griffin & Svendsen, 1992; Caplan et al., 1992; Werner 1991; Errecart et al., 1991; Botvin et al., 1984, 1980); high risk sexual activity that can result in pregnancy or STD or HIV infections (Kirby, 1997; WHO/GPA, 1994; Postrado & Nicholson, 1992; Scripture Union, n.d., Zabin et al., 1986); emotional disorders (McConaughy, et al., 1998); and bullying (Oleweus, 1990).

10. Trained teachers delivering health education produce more significant outcomes in student health knowledge and skills than untrained teachers.

Training for school personnel is an important aspect of school health promotion programs (WHO, 1997a). Studies show that training teachers how to use a health education curriculum improves its implementation (Connell et al., 1985).

Similarly, an evaluation of the Teenage Health Teaching Modules (THTM) curriculum, using skills-based approaches for health education in grades 7-12 in the United States, showed that training teachers before using the curriculum positively affected teachers' self-reported feeling of preparedness and had positive effects on both curriculum implementation and student outcomes. Students in health education classes taught by trained teachers scored significantly higher on health knowledge and attitude scores, and, at the senior high school level, also on curbing self-reported use of illegal drugs, than those covering the same material with untrained teachers (Ross et al., 1991).

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Training teachers has the added value of gaining their commitment and support as well as understanding of a specific curriculum and its supporting policies and program—all important factors for successful implementation.

Moving from Research to Action

Figure I in the appendix elaborates on the evidence just described as it applies to specific health issues and interventions. This figure highlights the effect on education of health issues such as safe water and sanitation, helminth infections, nutrition, and lifestyle behaviors associated with STDs, HIV/AIDS, and alcohol, tobacco and other drugs and gives evidence that schools can address these issues effectively. Figure II provides an overview of illustrative roles that educators and their collaborators can play to address selected health issues.

To make greater strides in the next decade to improve the health and education of the world's children, this research and the directions it suggests must be made more accessible to educators. State-of-the-art knowledge must move from the pages of technical journals to discussions and debates in ministries, school buildings, classrooms, and communities. Only when these findings and ideas become part of daily conversations among administrators, teachers, and health workers will more attention be given to these important aspects of successful learning. Improvements in education will not succeed if we do not simultaneously pay attention to the healthy development of both students and staff in schools.

Chapter III: Looking Forward: Suggestions for EFA 2015

With the research findings of the past ten years as a guide, the forthcoming decade shows great promise for strengthening the links between health and education. The record of the last decade affirms that the world community can translate its highest aspirations for children into effective programs. If the past is indeed a prelude to the future, we can say with confidence that the pace in responding to the learning and health needs of children greatly accelerates once consensus has been achieved on policies and programs that work. We hope that the following suggestions will encourage consensus on what countries must do to meet the health and learning needs of their school-age citizens. These suggestions emphasize the development of a shared vision, a commitment to act, a pledge to work collaboratively, and the importance of a global effort to acquire and share information.

1. Major leaders and change agents in the field must come together around a common framework, relevant to the education sector.

Such a framework should be part of a larger effort to improve the general quality of the schools and the education children receive. The creation of frameworks in the past decade (see Chapter V) contributed enormously to driving the school health agenda forward. Frameworks have increased creativity, generated experimentation, and inspired a broad range of research and program activities. At this juncture, however, we run the risk of allowing the proliferation of so many frameworks to diffuse human and financial resources and to confuse those who are ready to take action. A shared framework should drive an *action agenda* that:

- 1) promotes healthy development and focuses on the most serious and common health threats through the coordinated implementation of *core components* of a school health and nutrition program in schools everywhere;
- 2) sets specific, quantifiable goals for the agenda;
- 3) *applies lessons learned* from the past decade on how best to implement the core components; and
- 4) establishes *indicators* to monitor the implementation and effectiveness of the core components in countries and schools worldwide.

A shared framework must view the school as a dynamic system in which people can effect change to promote health and learning and which focuses not only on children but staff, teachers, parents and community members, and links to health services.

2. To be successful, school health, hygiene, and nutrition efforts must be led by educators, supported and assisted by health professionals, and made an integral part of the efforts to improve education through policies and goals.

School health and nutrition efforts can have a powerful effect on improving the status of schools (through efforts by schools and communities) as well as education (through policies and goals). Much of the power of school health programs lies in their ability to mobilize schools and communities around the improvement in educational quality and outcomes for their children. Educators must be convinced that such programs are practical and doable, yield results, are beneficial to staff and students, and advance learning. It is equally important that leaders relate the efforts to the social and economic agenda in gaining support. Recruiting a small but highly influential group of well-known and respected international educators to champion the school health agenda would be valuable.

3. We must continue to deepen and expand collaboration, especially between the education and health sectors, with mechanisms that sustain and nurture joint planning, action, and learning over time.

Experiments have taken place at the world, regional, and national levels to bring the education and health sectors together. Where successful, these collaborations have created a common language, provided unique contributions for sharing and learning, and leveraged resources (e.g., Short, Talley, & Kolbe, 1999). However, sustaining the collaboration is difficult. It is also important to identify and use the unique roles of various participants. Collaboration does not mean that everyone does the same thing, but each sector makes it unique contribution to common goals. Successful collaboration must identify the most relevant role for the educator, the health worker, and the parent and community members. More must be done to sustain emerging networks for collaboration, providing professional development, resources, and materials to increase their capacity and learning and to sustain emergy and commitment in the face of obstacles.

4. More investment is needed in health services for children and adolescents that they can reach easily, without stigma.

More health services should be located in or near schools and staffed with people trained to work with youth. Young people all over the world need health services, particularly those that are "youth friendly." Traditional health services must move beyond medical treatment to preventive services and early intervention and accommodate the particular needs of young people (e.g., for emotional support, confidentiality, and accessibility). 5. Access to information as well as sustained support to use it (e.g., professional development, technical cooperation, and mentoring) must be improved for education and health workers.

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Much is known about the effectiveness of various school health and nutrition programs. Research findings could have a much greater impact if they were accessible to more people. We must try to extract key findings from the many excellent technical documents that exist and make them available in simple, clear formats and multiple languages for practitioners. There is a need for ongoing professional development and technical knowhow for education and health workers about how to identify, select, and implement the most effective strategies for their needs. A creative use of the Internet and online training must be applied to the field of school health and nutrition on a global scale.

6. Multiple targeted and coordinated strategies are needed to improve desired behavior patterns and health outcomes.

Research in public health, the foundation of most approaches to school health, has demonstrated that multiple strategies coordinated to address a few common goals are more effective in producing desired behavior changes and health outcomes than singletrack approaches. Such strategies may include coordinated policy, supportive environments, community action, personal skills, and health services targeted to a few selected conditions (WHO/Ministry of Health Indonesia, 1997).

7. Indicators that provide universal measures of progress are needed to focus efforts and report changes that are possible to achieve by 2015.

While there has been tremendous progress since Jomtien, it is impossible to tell the full story of what has happened globally without common indicators of progress. Such indicators could provide information about national capacities and infrastructure to implement school health programs. Measures could include the availability of school policies and budgets with line items dedicated to health, mechanisms for collaboration, and the health-related training of teachers and health workers. Beyond measures of capacity, indicators of children's health status could include height and weight data, rates of anemia and other micronutrient deficiency diseases, and number of meals or fruit and vegetable servings per day. At the national and local level, too, more and better program planning and evaluation tools are necessary.

8. Model programs should be developed for different levels of investment because countries vary in what they can afford.

We should identify the best package of inputs and services at different investment levels (e.g., \$2, \$5, and \$10 per child). For each "model package," we should also identify the expected benefits as precisely as possible. Such an approach will enable countries to launch school health initiatives that are both efficacious and affordable.

Another observation must inform our efforts in the future. In many countries, people who are very poor and disenfranchised have reported that their *participation in addressing health issues* in schools has made a difference in their lives. The opportunity to have a voice and role in creating change to improve the quality of life for their children, themselves, and their community has transformed their world. In his book *Development as Freedom*, the Nobel Prize-winner for economics Dr. Amartya Sen argues that reductions in poverty and progress in economic development are possible only when citizens have the freedom or opportunity to receive basic education and health care. With the participation of all—the education and

health sectors, parents, teachers, and community members—people everywhere can make gradual improvements in their quality of life.

As we consider the changes that policy makers, practitioners, and citizens can bring about in the future, it is good to reflect on developments in the past. The following chapters look back at the status of school health leading up to Jomtien in 1990; describe conceptual frameworks that were developed in the 1990s; and highlight major trends that took place in the field of school health and nutrition since Jomtien.

Chapter IV: Looking Back: The Status of School Health Leading Up to Jomtien

A Historical Perspective of the School Health Field

International collaboration in school health has a history of more than 120 years. In the 1800s, school health became an issue when compulsory education laws were enforced in Europe. In 1880, the Third International Congress on Education in Brussels addressed school hygiene as one of the plenary topics. Through each decade of the 1900s, the agenda of international school health conferences included such topics as school construction and furniture, medical inspection in schools, individual health records, physical education and training, the hygiene of dormitories, the prevention of contagious diseases in schools, and hygiene for teachers, students, and families (Mott, 1995 Draft).

Following a 1946 survey of ministries of education, the International Bureau of Education of UNESCO prepared recommendations to improve the teaching of health in primary schools, with the goal of making it a genuine part of education. By 1967, all of the 94 countries replying to a second survey indicated that some form of health education was compulsory in primary schools and was often integrated into other subject areas, such as science education. Nevertheless, the report recognized that not all schools were effectively assisting children in adopting positive attitudes and behaviors about safeguarding their own health and that of others (IBE, 1946; IBE/UNESCO, 1967).

From the 1960s until the mid-1980s, international conferences and publications in the field of school health were less evident (Mott, 1995 Draft). This decline of attention at the international level was consequential because international leadership and advocacy can be catalytic for national and local efforts.

However, during this same period when school health was less visible on the international stage, the developing world was making considerable progress on another front: increasing the survival rates of children from birth to five years of age. In 1960, only 5 of every 6 children born (83%) lived to their first birthday. By 1991, at least 12 of every 13 children born (92%) were expected to reach that landmark. The success of the Child Survival movement meant that more and more children were going to enter school. An important question began to emerge: how can we maintain and improve children's health to maximize their learning?

By the end of the 1980s, a number of international organizations renewed their interest in school health and nutrition programs around the globe. UNESCO was one of the first U.N. agencies to address the area of school health and nutrition. In the 1980s, UNESCO initiated the Nutrition Education Series and held various technical meetings on this topic (Dolan, 1999; Hoffmann-Barthes, 2000). Also, the Council on Europe, the European Commission, and WHO's Regional Office in Copenhagen, were beginning conversations about a broader concept of school health. These groups looked at all aspects of the school as a system and a setting in which health could be promoted by those in it (Kickbusch, 1999). In the United States, with the support of the Centers for Disease Control and Prevention and backed by the evaluations of several major school health education programs, the concept of a comprehensive school health program with eight components became more widely understood (Allensworth & Kolbe, 1987) and implemented (Kolbe et al., 1997).

As the 1980s came to a close, researchers around the world were beginning to evaluate the effectiveness of specific health interventions to address nutritional deficiencies and the treatment of intestinal worms, in particular, and, where possible, to examine the relationship of health interventions to cognition, school attendance, and other factors in learning.

For example, in 1989 an examination of the global distribution of parasitic worm infections revealed that large parasitic burdens, particularly severe hookworm infection, were associated with impaired cognitive function as well as poor educational outcomes, such as absenteeism, underenrollment, and attrition (Bundy & Guyatt, 1989).

With these realities in mind, the Background Document for the World Conference on Education for All argued that "the education sector needs to attend to the health needs of children or they may be rendered 'unteachable." It went on to say that "the adverse effects of malnutrition and poor health on education may indeed be jeopardizing children's readiness to enter school, their ability to learn, and the duration of their schooling. Addressing children's nutrition and health could make a difference in terms of improving educational performance" (Inter-Agency Commission, WCEFA, 1990b).

The Highlights of the Status of School Health in 1990

While there was growing recognition of the need to address the health status of young people to maximize learning leading up to Jomtien, what was actually happening in school health policy and practice? Based on a synthesis of experts' reflections and published studies, school health efforts in 1990 can be characterized in the following ways:

1. Health initiatives in schools focused primarily on disease prevention.

2. There was confusion about the concept and definition of school health.

3. Single, uncoordinated intervention strategies dominated.

4. Few, formal mechanisms for multi-sectoral collaboration were in place.

5. Didactic, topic-by-topic teaching was the typical approach to health education.

6. Evidence of the effectiveness of interventions was not well known or disseminated.

7. Few tools to guide assessment and strategic planning were available.

8. Few donors earmarked school health programs as a priority for funding.

A brief discussion of each item follows.

1. Health initiatives in schools focused primarily on disease prevention.

Many school health efforts aimed to improve hygiene, prevent the spread of infections, treat specific health conditions, and provide screening or medical exams. Many countries also expanded their efforts to incorporate health topics into national curricula. Both the services and curricular work tended to emphasize specific disease prevention more than health promotion.

For instance, in 1987 Pakistan initiated a School Health Services Program and recommended in its five-year plan that all children have a complete medical checkup when they enter school and a comprehensive quarterly checkup as long as they remain in school. Pakistan's subsequent five-year plan (1993–1998) recommended that the program be reoriented toward developing healthy lifestyles among schoolchildren, thus recognizing the need for a more comprehensive and lifestyle-oriented approach (Memon, 1999). In 1990 Namibian schools provided immunization, physical examinations, and a limited amount of information on "health matters." There were no policy guidelines yet, no provision for family life education either for teachers or pupils, and the use of life skills education was at its very beginning (WHO/UNESCO/UNICEF, 1992).

2. There was confusion about the concept and definition of school health.

As Donald Bundy of the World Bank commented, "There was considerable confusion about the definition of school health and nutrition in 1990. Was the aim to promote health education? Was it to use schools to deliver a service, such as nutritional supplements? Was it to look at the broader structure and processes and conditions of the school environment? There was even more confusion over whether the goal was to improve health, or to improve education through improved health" (Bundy, 1999). Maria Teresa Cerqueira of the Pan American Health Organization said, thinking primarily of Latin America, "The concept in 1990 was still bound to issues like hygiene or preventing Dengue fever, primarily physical health issues. There was little attention to emotional or mental health. Parental and community participation was minimal" (Cerqueira, 1999).

The confusion also affected the teaching of school health. Anna-Maria Hoffmann-Barthes of UNESCO commented, "Health education, unlike other subjects in the curriculum, is one with a history of involvement by people from outside of the education system, frequently health professionals. The risks of such 'outside ownership' and subsequent lack of cooperation between the education and health sectors are numerous. Education professionals have often shown a certain disinterest in health issues; health professionals invited to teach about the subject typically lack understanding of the pedagogy necessary for skill development and behavior change and the effective implementation of school health education programs" (Hoffmann-Barthes, 1999).

In 1990 health and education professionals usually defined school health and nutrition as either health curriculum or health services, but seldom as the integration of the two. While the importance of linking health instruction to services and other components was often discussed, there was no unifying concept to galvanize all the participants to work together for a truly global effort. Experience has shown that a powerful concept can create enthusiasm and motivate policy-makers and practitioners to implement new ideas (Vince-Whitman, 1995). And, as David Rivett of the European Network of Health Promoting Schools said, "It has been critical for us in Europe to have a concept or framework in place first. We have seen how the framework has driven the agenda and provided a map for action in countries and with local schools" (Rivett, 1999). In 1990, at the international level, there was no one clear definition or framework across all the agencies to guide their direction and activity. In the early 1990s a few more integrated concepts began to appear. However, no matter what concept was used, school health and nutrition were often regarded as separate and apart from the mission of basic education. School health advocates often found themselves frustrated and unable to convince educators of the importance and interdependence of health and education.

3. Single, uncoordinated intervention strategies dominated.

In 1990, and in some cases to this day, the field of school health and nutrition depended primarily on single, uncoordinated strategies, which alone have limited potential for success. Many school health efforts involved curriculum efforts that were not complemented by policies or a supportive school environment. For example, teaching about the dangers of tobacco took place in schools in which students and faculty were allowed to smoke. Similarly, health services treated such conditions as intestinal worms, but often without complementary improvements in sanitation and safe water or educational messages to prevent re-infection. Seldom were approaches comprehensive, uniting policy with instruction, services, and the school environment to reinforce one another in targeting specific health and education outcomes.

Sheldon Shaeffer of UNICEF, who worked extensively in East Asia, commented, "Most of the activities which I saw were limited to putting water supply and latrines into schools. There may also have been a health education program in the same school, but it was not coordinated with any other component of a school health program. The water and sanitation effort was not accompanied by any reinforcing education strategy and there was no evaluation of academic outcomes. There was no look at whether the provision of these services increased enrollment (especially of girls) or general use of the facilities by students or community members" (Shaeffer, 1999).

Too often there has been a vertical approach to a problem such as malaria. For example, medical personnel will arrive at a school with the view that "malaria is your problem and this is what you must do to treat it." There has been little attempt to gain community participation and support for the intervention. Therefore its acceptance and success are limited.

On the other hand, multiple strategies that are coordinated to address a few common goals have proved effective. In the United States, for instance, Project Northland is a school-community substance abuse prevention program that includes planned parental involvement, peer-led skills-building sessions, community policy change, and enforcement, all designed to test the efficacy of a multilevel, multistrategy, multiyear intervention program for youth. After three years, an evaluation demonstrated that the percentage of students who reported alcohol use in the previous month and week was significantly lower in the intervention group at the end of eighth grade than in the reference group (Komro et al., 1996; Perry et al., 1993; Perry et al., 1996).

4. Few, formal mechanisms for multi-sectoral collaboration were in place.

In 1990 there were few cross-sectoral mechanisms in place at the world, regional, national, or local levels. These mechanisms provide a way for partners to unite around common goals, coordinate and leverage valuable resources, provide a forum for learning, and exchange technical expertise. However, the education sector typically handled health instruction and the health sector addressed services, with few linkages between the two. Agencies

responsible for water, sanitation, and the school's physical structure have typically acted independently of the other sectors.

Given the effectiveness of targeting multiple strategies to improve children's health and learning, collaboration is necessary across sectors (education, public health, medicine, environmental services) and between agencies with common goals and interests (governmental and nongovernmental agencies, national and international organizations). The lack of such important structural mechanisms to expedite policy development and program implementation, combined with confusion about a unifying concept, was the most critical obstacle to progress in the field. Without such structures, it is difficult at any level to harness the multidisciplinary expertise and resources necessary to achieve school health goals.

5. Didactic, topic-by-topic teaching was the typical approach to health education. Most school health education programs have been concerned with providing information on specific topics, not building skills (Hubley, 1998). A review of curricula from the early 1990s reveals that they typically provided information about ten topics, almost all about physical health or specific diseases, rather than building skills to practice healthy behaviors overall (Hubley, 1998). Sexuality was usually omitted, as was any attention to emotional or mental health; violence and suicide were not regarded as public health issues (Cerqueira, 1999).

A review of school health education in Europe in 1991 reported, "There is general agreement in Europe over the range of health issues which need to be addressed in schools. There has been a tendency, however, for school health education to be dominated by single health issues—particularly drugs and AIDS—which has inhibited the whole-hearted adoption of the holistic healthy lifestyle approach necessary for a balanced and convincing program in schools" (Draijer & Williams, 1991).

While several innovative skills-based or life skills curricula had been developed during the 1980s, the primary teaching method continued to be the didactic lecture. It has now been well documented that the teaching methods with the strongest likelihood of producing change in the health behavior of students are interactive learning strategies or experiential learning (Tobler, 1998 Draft).

Many in the field recognized the Child-to-Child approach as an outstanding program in health education at the time of EFA (Hubley, 1998). Begun in London, the Child-to-Child approach focused on teaching older children to deliver health messages to their younger siblings through interactive methods. Gradually, the approach expanded to prepare children to promote good health among their peers, families, and communities (Hubley, 1998). Childto-Child placed young people in an active teaching role.

6. Evidence of the effectiveness of interventions was not well known or disseminated. Few evaluations were written about the effectiveness of health education curricula or any other school health initiative. Those that did exist were disseminated primarily to health education professionals rather than to the mainstream education sector or to professionals in the public health or medical arenas. Similarly, research about health service interventions was published primarily in journals aimed at the medical, nutrition, or public health sectors. There were few opportunities for the two important audiences of educators and health workers to learn together about the important link between health and education. 5

By 1990 a new body of research was emerging about the impact of health interventions on the status of health and on cognition and learning outcomes. But the findings were not widely disseminated.

At the time, the Internet was in its infancy, and the dissemination of information, especially for developing countries, still relied almost exclusively on expensive printed documents, most often available only in English.

7. Few tools to guide assessment and strategic planning were available.

Planning in public health, educational, and organizational development often begins with the collection of data to define the problem and the assets or strengths to address it. From there, planners can set measurable goals and objectives, then define action steps and milestones to measure progress. In 1990 few, if any, assessment and strategic planning tools were available for education policy-makers and program planners to collect and use data to plan policies, programs, and interventions in an integrated and complementary manner designed for the health needs of children and adolescents in school. Thus, educators in particular had little information about the strengths and limitations of the many parts of a school health program that could have guided them in selecting and developing effective intervention strategies. In addition, there was limited information about the costs associated with implementing specific interventions.

8. Few donors earmarked school health programs as a priority for funding. While it is difficult to document, many in the field share the general perception that it was hard to find departments within U.N. agencies and international nongovernmental organizations with a title that seemed to include school health programs. It was also difficult to find donors who had made it a priority to fund international efforts to improve school health programs.

The field of school health and nutrition progressed considerably over the past decade. Improvements involved the development of conceptual frameworks as well as various other major trends and activities discussed in the next two chapters.

Chapter V: Conceptual Frameworks: The Principles that Drive Action

Since the World Conference on Education for All in Jomtien, a major accomplishment has been the development of conceptual frameworks or unifying principles for school health policies and programs. These frameworks have also served as a catalyst to mobilize partnerships across sectors at all levels. In addition to the frameworks developed by U.N. agencies and a few other international organizations, significant and noteworthy activity was also conducted by frontline grassroot organizations in the past decade (Chandra-Mouli, 2000).

This chapter describes some of the major conceptual frameworks that have influenced the school health and nutrition agenda over the past decade. Frameworks developed in the 1990s include the concept of the *Health-Promoting School* (stimulated by the Ottawa Charter, 1986, and advanced by the Council of Europe, the Commission of the European Communities, and WHO/European office and WHO headquarters); the *Child-Friendly School* (UNICEF); the *Basic Cost-Effective Public Health Package* (World Bank and the Partnership for Child

Development, University of Oxford); and Active Learning Capacity (Levinger, EDC, for USAID and UNDP). One framework, FRESH (Focusing Resources on Effective School Health (WHO, UNICEF, UNESCO, World Bank), was launched jointly at the EFA Conference in Senegal in April 2000.

The Framework of the Health-Promoting School

The concept of the Health-Promoting School (HPS) started in Europe. It is based on public health theory and builds on the Ottawa Charter of Health Promotion (1986), which recognized that "health is created and lived by people within the settings of their everyday life; where they learn, work, play and love. Health is created by caring for oneself and others, by being able to make decisions, and have control over one's life and circumstances, and by ensuring that the society one lives in creates conditions that allow the attainment of health by all its members" (WHO, 1986). The European Regional Office of WHO, the Council of Europe, and the Commission of the European Communities first widely promoted the concept of the Health Promoting School. The aim was to achieve healthy lifestyles for the total school population by developing environments conducive to the promotion of health. The HPS concept extended beyond school health education to a broader array of complementary interventions.

The earliest descriptions of the HPS, then called "the Healthy School," were developed during the first major conference of all the European nations on school health promotion in Scotland in 1986. The model, described in a report by Young and Williams, featured an overarching policy and three essential coordinated components: instruction, health services, and a healthy school environment—both physical and psychosocial (Young, 2000). A similar concept, the Eight Component Model, was developed in the United States by Allensworth and Kolbe in an effort to explore whether the concept of the school health program should be expanded. If coordinated, the following eight components of the model could have complementary if not synergistic effects (Kolbe, 1986; Allensworth & Kolbe, 1987):

- school health services
- school health education
- school health environment
- integrated school and community health promotion efforts
- school physical education
- school food service
- school counseling
- school health promotion programs for faculty and staff

In the 1990s both of these frameworks guided many policy decisions and programmatic efforts throughout Europe and the former Soviet Union and in the United States. As documents and program descriptions were published, interest grew among international and national health and education workers to apply them to the needs of a broad range of countries.

To gain a thorough understanding of the status of school health worldwide and prepare recommendations for improving health through schools, in 1994–95 WHO convened an Expert Committee. EDC synthesized findings from hundreds of evaluation research and feeder papers written by WHO's staff and experts around the world. This initiative produced

the following four documents, published by WHO: The Status of School Health; Improving School Health Programs: Barriers and Strategies; Research to Improve Implementation and Effectiveness of School Health Programs; and Promoting Health through Schools.

The Expert Committee concluded that research in both developing and developed countries demonstrates that school health programs can simultaneously reduce common health problems, increase the efficiency of the educational system, and further public health, education, and social and economic development in all nations. The committee made ten recommendations to improve health through schools worldwide (see box).

Recommendations of the WHO Expert Committee on Comprehensive School Health Education and Promotion (1995)

- 1. Investment in schooling must be improved and expanded.
- 2. The full educational participation of girls must be expanded.
- 3. Every school must provide a safe learning environment for students and a safe workplace for staff.
- 4. Every school must enable children and adolescents at all levels to learn critical health and life skills.
- 5. Every school must more effectively serve as an entry point for health promotion and a location for health intervention.
- 6. Policies, legislation, and guidelines must be developed to ensure the identification, allocation, mobilization, and coordination of resources at the local, national, and international levels to support school health.
- 7. Teachers and school staff must be properly valued and provided with the necessary support to enable them to promote health.
- 8. The community and the school must work together to support health and education.
- 9. School health programs must be well designed, monitored, and evaluated to ensure their successful implementation and outcomes.
- 10. International support must be further developed to enhance the ability of Member States, local communities, and schools to promote health and education.

Following the Expert Committee's meeting and report in 1995, WHO launched its Global School Health Initiative to support schools to become Health-Promoting Schools. Although definitions will vary among regions, countries, and schools according to need and circumstance, a HPS can be characterized as a school that is constantly strengthening its capacity as a healthy setting for living, learning, and working.

A Health-Promoting School:

- Strives to improve the health of school personnel, families, and community members as well as students.
- Fosters health and learning with all the measures at its disposal.
- Engages health and education officials, teachers, teachers' unions, students, parents, health providers, and community leaders in efforts to make the school a healthy place.
- Strives to provide a healthy environment, school health education, and school health services along with school/community projects and outreach, health promotion programs

for staff, nutrition and food safety programs, opportunities for physical education and recreation, and programs for counseling, social support, and mental health promotion.

• Implements policies and practices that respect an individual's well-being and dignity, provide multiple opportunities for success, and acknowledge good efforts and intentions as well as personal achievements.

WHO headquarters' Global School Health Initiative uses four strategies to disseminate this framework:

- Consolidating research and expert opinion to describe the nature and effectiveness of school health programs (WHO, 1996a; WHO, 1996b; WHO, 1996c; WHO, 1996d; WHO, 1997a).
- *Building capacity* to advocate for the creation of Health-Promoting Schools (HPS) and to apply the components of a HPS to priority health issues, including helminth infections, violence, nutrition, tobacco use, and HIV/STI (WHO, forthcoming; WHO, 1997c; WHO, 1998b; WHO, 1998c; WHO, 1998d; WHO, 1998 draft).
- Strengthening collaboration between the ministries of education and health and other relevant organizations and national capacities to assess, plan, and implement policies and programs to improve health through schools (WHO, 1998e; Vince-Whitman et al., 1997).
- Creating networks and alliances, including regional networks for the development of Health-Promoting Schools and international alliances, such as among WHO, EI, UNESCO, UNAIDS, CDC, and EDC to strengthen the capacities of teachers' unions to prevent HIV/STI (WHO, n.d.; WHO, n.d.; EI, 1998).

These strategies have been implemented in collaboration with other relevant programs and departments within WHO, including the WHO Regional Offices, and with international agencies that are interested in promoting the development of Health-Promoting Schools, including Education International (EI), a trade organization of about 25 million teachers worldwide, and Child-to-Child Trust. The European Network of Health-Promoting Schools, for example, has since 1990 enrolled more than 500 pilot schools with 400,000 students in 37 countries in Europe and the former Soviet Union (European Commission et al., 1996).

The Framework of the Child-Friendly School

Based on the Jomtien documents and a number of other developments in the field of children's rights, UNICEF has recently developed a framework of rights-based, child-friendly educational systems and schools that are characterized by being "healthy for children, effective with children, protective of children, and involved with families and communities— and children" (Shaeffer, 1999).

This framework builds on the Jomtien conference's proclamation that "education is a fundamental right for all people, women and men, of all ages, throughout our world." Relevant to health, the declaration went on to say that "education can help ensure a safer, healthier, more prosperous and environmentally sound world" (Inter-Agency Commission, 1990a).

UNICEF's framework was also inspired by the Convention on the Rights of the Child, held in 1989, which set the stage by acknowledging that children's rights require special protection for the purpose of the general improvement of their conditions and for their development and education.

UNICEF's framework broadly defines core components that characterize a child-friendly school, each component incorporating factors concerning education, health, and human rights.

In a Child-Friendly School:

- The school is a significant personal and social environment in the lives of its students. A child-friendly school ensures every child an environment that is physically safe, emotionally secure, and psychologically enabling.
- Teachers are the single most important factor in creating an effective and inclusive classroom. Child-friendly schools are teacher-friendly, supporting, encouraging, and facilitating teachers toward being motivated, capable, self-confident, and consistently available.
- Children are natural learners, but this capacity to learn can be undermined and sometimes destroyed. A child-friendly school recognizes, encourages, and supports children's growing capacities as learners by providing a school culture, teaching behaviors, and curriculum content that are focused on learning and the learner.
- The ability of a school to be and to call itself child-friendly is directly linked to the support, participation, and collaboration it receives from families.
- Child-friendly schools have a key role to play in ensuring that children's rights are reflected throughout the education system, just as education systems must ensure that schools have the resources to act on behalf of all children.
- The rights of children as articulated in the CRC are indivisible. They all apply, all of the time, to all children. Schools and educational systems have a role in ensuring that children's rights are reflected throughout a country's governance community. Child-friendliness is a broad public policy matter (Bernard, 1999 draft).

Child-friendly schools aim to develop a learning environment in which children are motivated and able to learn. Staff members are friendly and welcoming to children and attend to all their health and safety needs. WHO supports the framework of the Child-Friendly School by helping schools become "health-promoting" as an essential step toward becoming "child-friendly."

The Framework of the Basic Cost-Effective Public Health Package

The concept that schools are in a position to deliver a basic package of health services to students has been widely acknowledged during the 1990s. The appropriate level of services for the schools to offer depends on each country's operational and financial resources (Del Rosso & Marek, 1996).

A 1993 World Bank analysis concluded that most regions of the world could greatly benefit by implementing a limited package of five cost-effective public health elements. This package could reduce 8% of the burden of disease in low-income countries for \$4 per capita and could reduce 4% of the burden in middle-income countries for \$7 per capita (World Bank, 1993).

The five elements are:

• An extended program on immunization

- School health programs to treat worm infections and micronutrient deficiencies and to provide health education
- Programs to increase public knowledge about family planning and nutrition, self-care or indications for seeking care, and vector control and disease surveillance activities
- Programs to reduce the consumption of tobacco, alcohol, and other drugs
- AIDS-prevention programs with a strong component on other sexually transmitted diseases (World Bank, 1993)

The WHO Expert Committee on Comprehensive School Health Education and Promotion commented on this basic package that "[al]though school health programs are explicitly mentioned in only one of the above elements, for a large portion of the world's population, schools could efficiently provide all five elements of the recommended package" (WHO, 1997a).

The Partnership for Child Development, UNICEF, the World Bank, and other agencies have used this framework to guide program development in countries around the world. In the state of São Paulo, Brazil, a World Bank loan is helping to provide a broad range of schoolbased services including feeding programs, health and nutrition screening of schoolchildren, nutrition and health education in the school curriculum, and school-based programs for iron and vitamin A supplementation. A more limited package of services with low-cost, easy to implement interventions is applied in Guinea, where almost no prior nutrition and health programs for school-age children existed. The elements of a school-based health package in Guinea initially include a deworming program and iron and iodine supplementation, accompanied by education in health and hygiene (Del Rosso & Marek, 1996). Carefully monitored school-based health and nutrition programs implemented by the Partnership for Child Development in Ghana, Tanzania, India, and Indonesia have now shown that the education sector is capable of delivering a simple health package (health education, anthelmintics, and micronutrients) to large numbers of schoolchildren (50,000 to 3 million) without the creation of specific infrastructures. These experiences suggest that the school system can contribute to health delivery as long as the package is simple, demands little school time, and is perceived as appropriate to local needs (PCD, 1997).

The Framework of the Child's Active Learning Capacity

In the early 1990s, in support of the mission to achieve Education for All, Beryl Levinger of EDC wrote for USAID and UNDP about the need to concentrate on improving a child's "active learning capacity" (ALC). Consistent with theories in education and the social sciences, she defined ALC as "the child's ability to interact with and take optimal advantage of the full complement of resources offered by any formal or informal learning environment" (Levinger, 1994). The importance of this definition lies in its belief that to maximize learning, a child must be psychologically, emotionally, and physically well, able to concentrate on and participate actively in the learning process, able to pay attention and concentrate on tasks, and missing only a few days of school for illness or other reasons. The ALC framework focuses on improving the quality of the child as one of the most important factors in achieving the goals of Education for All.

This framework includes three primary variables: health and nutrition status, hunger level, and psychosocial support. *Health and nutrition status* refers to both current and prior physical or mental conditions, such as height for age, sensory abilities, nutritional status, and

helminthic infections that influence a child's ability to take optimal advantage of learning resources and opportunities. *Temporary hunger*, especially if a child is malnourished, contributes to a child's distractibility, inattentiveness to environmental stimuli, and adaptive behaviors of passivity and inactivity, all of which impinge on the development of a child's ALC. *Psychosocial support* encompasses the degree to which parents, caretakers, community leaders, and other significant adults, community institutions, as well as values and norms encourage a child's independence and inquisitiveness and support expectations that favor overall learning as well as formal schooling.

Three variables are considered secondary in determining active learning capacity: prior learning experience, a child's learning receptiveness, and a child's aptitude for learning. *Prior learning experience* refers to a child's exposure to formal and informal situations conducive to acquiring new knowledge and skills, such as preschool programs. *Learning receptiveness* refers to a child's motivation and attention, which are influenced by health status and hunger level, as well as by the quality of the child-caretaker relationship. *Aptitude* relates to the time a child needs to learn a particular task, attend to stimuli, and concentrate.

The ALC framework represents a dynamic portrayal of the complex interplay among the determinants of educational outcomes, capturing the high degree of influence that health, nutrition, sensory impairment, and temporary hunger exert on the quality of the child and hence on the child's learning outcomes (Levinger, 1994).

This framework was used widely by the South African Active Learning Network, a group of NGOs, to develop materials, protocols, and broker links between the health and education sectors. Among the entities that participated were CIDA, WHO, UNICEF, the World Bank, and USAID. Many of the Network's activities were designed to promote the ALC model or to further its application.

The Importance of Frameworks in Collaboration

Some of the most important lessons learned in recent years are the need for multisectoral collaboration and cooperation in order to move toward the health and educational goals of Education for All. "Indicators of a favorable policy setting include a demonstrated ability to secure interministerial cooperation; a coordinated, intersectoral approach to human development; a history of support for community-based health and education programs; and a commitment at the highest political levels to programs that address questions of equity as well as growth" (Levinger, 1994).

For instance, during the past decade, the World Bank coordinated information to enhance the quality of school health and nutrition programs through its International School Health Initiative. Its experiences of good practice suggest that school-based health and nutrition programs should be simple and locally relevant. The following items have been suggested to contribute to such programs: life skills training, health services, school snacks fortified with micronutrients, an exemplary school environment, equitable school health policies, and strategies beyond the school (Dolan, 1999).

A shared framework and strategy for action often form the foundation of successful collaboration. Even when there is no one unifying framework, collaboration is more likely when the participants at least understand and respect one another's language, methods, and



frameworks. In either case, the partners can identify their unique strengths in the context of a framework and channel their specific contributions to move a shared agenda forward.

As the decade draws to a close, some of the major leaders and change agents at the world level are coming together to discuss how they might build on the frameworks since Jomtien and collaborate on a common framework for school health, such as FRESH. Such collaboration may allow partners to harness their considerable human and financial resources more effectively to address the health needs of a greater number of children and adolescents in schools around the world.

The FRESH Framework: A Concerted Effort to Focus Resources on Effective School Health

A framework proposed jointly by WHO, UNICEF, UNESCO, and the World Bank suggests that there is a core group of cost-effective components that could form the basis for intensified and joint action. These agencies are now developing a partnership to Focusing Resources on Effective School Health (FRESH), launching it at the Education for All Conference in Senegal in April 2000.

Each component of the framework stresses that a young person's health is one of the many important factors that must be adequately addressed to achieve any country's educational goals. As Bundy comments, "Good health and good education are not ends in themselves, but rather means which provide individuals with the chance to lead productive and satisfying lives. School health is an investment in a country's future and in the capacity of its people to thrive economically and as a society" (Bundy, 1999).

Building on the frameworks developed in the past decade, this shared view serves as a basis for an effective school health and nutrition program. Its four components are intended to be made available together in all schools.

- Health-related policies in schools: Health policies in schools, including policies for skills-based health education and the provision of some health services, can help promote the overall health, hygiene, and nutrition of children. Good health policies should also ensure a safe and secure physical environment and a positive psychosocial environment and should address issues such as the abuse of students, sexual harassment, school violence, and bullying. By guaranteeing the continued education of pregnant schoolgirls and young mothers, school health policies will help promote inclusion and equity in the school environment. Policies that help to prevent and reduce harassment by other students, and even by teachers, also combat the reasons that girls withdraw or are withdrawn from schools. Policies regarding the health practices of teachers and students can reinforce health education by requiring that teachers do not smoke at school and thus act as positive role models for their students. The process of developing and agreeing on policies draws attention to these issues. The policies are best developed by involving many levels, including the national level and teachers, children, and parents at the school level.
- Safe water and sanitation facilities: It is a realistic goal in most countries to ensure that all schools have access to clean water and sanitation. Without clean water and adequate sanitation, hygiene education is meaningless. The school environment may even damage

the health and nutritional status of its children if it increases their exposure to hazards such as infectious diseases carried by the water supply. By providing clean water and sanitation, schools can reinforce the health and hygiene messages and act as an example to both students and the wider community. This in turn can lead to a demand from the community for similar facilities. Sound construction policies will help ensure that facilities address issues such as gender access and privacy. Separate facilities for girls, particularly adolescents, are important in reducing dropout at menses and even before. Sound maintenance policies will help ensure the continuing safe use of these facilities.

- Skills-based health education: This approach to health, hygiene, and nutrition education focuses on the development of knowledge, attitudes, values, and life skills needed to make and act on the most appropriate and positive decisions concerning health. Health in this context extends beyond the physical to include psychosocial and environmental health issues. The development of attitudes toward gender equity and respect between girls and boys and the development of specific skills, such as dealing with peer pressure, are central to both an effective skills-based health education and positive psychosocial environments. With these skills, individuals are more likely to adopt and sustain a healthy lifestyle during their schooling and for the rest of their lives.
- School-based health and nutrition services: Schools can effectively deliver some health and nutritional services as long as the services are simple, safe, and familiar and address problems that are prevalent and recognized as important in the community. If these criteria are met, then the community sees the teacher and school more positively, and teachers see themselves as playing important roles. For example, micronutrient deficiencies and worm infections may be effectively dealt with by infrequent (half yearly or annual) oral treatment; changing the timing of meals or providing a snack to address short-term hunger during the school day—an important constraint on learning—can contribute to school performance; and providing eyeglasses will allow some children to participate in class fully for the first time.

Within this framework, these four components are intended to be supported by effective partnerships between teachers and health workers, effective community partnerships, and pupil awareness and participation (WHO, UNESCO, UNICEF, World Bank, to be presented at EFA 2000, Dakar).

Chapter VI: Major Global Trends: Developments since Jomtien

Chapter IV described the status of the school health field leading up to Jorntien. This chapter shows some of the major trends, events, and activities that have happened over the last ten years. With a scope as broad as a decade and a platform as enormous as the world, only selected examples are given. Figure III, in the appendix, lists selected online resources for school health and additional information. Figure IV provides examples of major trends and activities, barriers, and future actions for the field of school health across regions and countries.

Several major global trends over the past decade have dramatically influenced the scope and direction of school health work:

- 1. The AIDS pandemic stimulated a new demand and urgency for school health.
- 2. There was a gradual move from individual to multiple strategies and to integrated and coordinated approaches to school health programs.
- 3. New mechanisms for multi-sectoral collaboration have emerged.
- 4. Student and community participation has been an important factor in promoting school health.
- 5. Skills-based methods for health education have gained recognition and greater use.
- 6. The documentation and dissemination of evidence of effectiveness have increased.
- 7. New tools for assessment, planning, and monitoring have been tested.
- 8. Both, donor recognition of the field and investment have increased.
- 9. International conferences have addressed school health.
- 10. Various barriers still exist that can hinder future progress toward effective and sustained school health and nutrition interventions.

To explain more fully:

1. The AIDS pandemic stimulated a new demand and urgency for school health. A defining characteristic of the 1990s has been the influence of the HIV/AIDS pandemic on school health policies and programs. The tragedy of this disease left many children as orphans and many teachers and students dying. While this pandemic closed the school door to many children and teachers affected or infected by it, it also opened many doors to school health programs (Dick, 1999).

Because education to increase protective behaviors is one of the few measures available to prevent HIV, and because prevention ideally should begin before the onset of sexual activity or alcohol and drug use, schools became a very important setting for delivering life-saving interventions to children and adolescents worldwide.

As educators and health workers began to plan and implement school-based efforts to prevent HIV infection, many in the field were asking what strategies were most likely to motivate people to adopt protective behaviors. Such questioning, in the face of the threat of HIV infection, led to reviews of lessons learned from health education, sex education, family life, and reproductive health education; increased calls for the implementation and improvement of such programs; the innovative use of skills-based methods; the cross-fertilization of ideas and strategies among experts; and the involvement of young people in designing and delivering programs. UNESCO, for example, launched a global Program of Education for the Prevention of AIDS, which focuses on integrating HIV/AIDS education into school curricula. Its main goal is to put in place large national programs that draw on the experiences of other projects and programs. UNESCO's resource centers disseminate numerous materials and documents on HIV/AIDS education, along with seminars and training for ministerial staff and teachers (Dolan, 1999).

Since Jomtien, the following types of activities illustrate how the complex and sensitive issues surrounding HIV/AIDS served as an impetus for strengthening national, regional, and global efforts to improve health through schools:

On a national level: In Zimbabwe, which has one of the highest rates of AIDS cases on the African continent, the Ministry of Education and Culture initiated an AIDS Action Program targeting students and teachers in grades 4–7. More than 2,000 teachers have been trained to use, not only specified AIDS education materials, but also participatory life skills methods. National programs fostered by UNICEF and focusing on life skills have strengthened school health efforts by helping teachers: explore their own attitudes and values about health, establish an open and positive classroom climate, place education about HIV/AIDS in the context of a general program on health, personal development, and living skills, and use positive approaches that emphasize an awareness of values, assertiveness, and other relationship skills (Gachuhi, 1999).

On a regional level: In 1993, participants in the Inter-Country Consultative Meeting on Comprehensive School Health Education, convened by the South East Asia Regional Office of WHO, recommended that in view of the physical, social, and psychological needs of children, adolescents, and youth and the emerging health problems such as AIDS/STD, drug and alcohol and tobacco use, comprehensive school health education be given the status of a separate subject in the school curriculum, in addition to being integrated into other relevant subject areas. Furthermore, the participants recommended that because comprehensive school health education cannot be implemented effectively by teachers without appropriate training, every member country in the South East Asia Region should give priority to such training, including adequate financial support for strengthening pre-service and in-service training in health for teachers (WHO, 1993).

On a global level: In 1995, EI, WHO, UNESCO, and UNAIDS, in collaboration with CDC and EDC, created an alliance to increase the interest and involvement of teachers' unions in HIV/AIDS prevention and in strengthening school health programs. In July 1998, at EI's Second World Congress, teachers' unions from around the world adopted a resolution on Health Promotion and School Health. It calls on EI's member organizations to:

- Play an active role in the elaboration of school health education policies in close collaboration with the ministries of education and health.
- Take more account of the crucial role that the school system and workers in education can play through health education to prevent HIV/AIDS and STDS and drug abuse.
- Become more involved at every stage of the conception, implementation, and evaluation of school health programs.
- Take action to ensure that all educational workers receive initial and in-service training, enabling them to promote health and health education.
- Combat all forms of discrimination and exclusion affecting students or workers in education affected by HIV/AIDS or excluded because of their genetic characteristics.
- Establish or develop contacts with parents and health professionals at the local or national level.
- Commit themselves, especially in the framework of the Health Promoting School, to make the school a healthy place that offers a reliable infrastructure to guarantee protection from diseases, violence, and harmful substances.

Such actions show an increased recognition of the need for and value of working collaboratively to address HIV/AIDS while also improving school-based efforts that address other issues affecting health and learning. For instance, the use of tobacco and other

psychoactive substances has also stimulated interest and action in the field of school health during the past decade, especially in the Eastern Mediterranean and the Western Pacific regions. Often, however, efforts were implemented as separate, vertical programs (Chandra-Mouli, 2000).

2. There was a gradual move from individual to multiple strategies and to integrated and coordinated approaches to health education.

During the 1990s, frameworks evolved that included multiple strategies—rather than individual approaches—to promote health and nutrition through the schools. For instance, WHO's Health-Promoting School model and its supporting tools (such as *Local Action: Creating Health-Promoting Schools*) involve various participants at the school level to foster health and learning with *all* the measures at their disposal. In UNICEF's Child-Friendly Schools Framework, the school culture, teaching behaviors, and curricula content are all conducive to learning and learners.

In the United States, the book *Health Is Academic* outlines the concept and components of coordinated school health programs (http://www.edc.org/ HealthIsAcademic). It was developed by EDC, with funding by CDC/DASH, and reviewed by more than 300 professionals before it was published in 1998. This book and other efforts have had a marked effect on moving national school programs toward a coordinated approach to school health. The tendency toward more integrated and coordinated approaches to school health is likely to continue and will balance content from traditional disciplines. Health education can be coordinated with or integrated into other subjects such as science, technology, physical education, home economics, and social studies.

There are some notable examples of implementing coordinated school health initiatives with multiple strategies, which can both inspire and guide the field in the decade to come. For instance:

- The Ministry of Health in Guinea, in collaboration with other agencies, developed the following components for their Equity and School Improvement Project (PASE), using data from baseline studies and the World Bank's International School Health Initiative's planning framework: teacher development in the areas of helminth treatments, health education, and referral for health services; and health services in the schools to include antihelminth drugs, iodine, and iron supplementation. Central to this project is community partnership and partnership across sectors. A 1997 process evaluation study revealed that the program was viewed positively by 99.3% of children and 100% of schools and had an impact on enrollment, re-enrollment, and increased participation by parents. Expansions are planned to include antimalarials, vaccination, reproductive health, and HIV/AIDS/STD education, campaigns to combat substance abuse, and measures to reduce hunger (PCD, 1999g).
- The county of Lianjiang, China, launched a comprehensive approach to creating Health-Promoting Schools in rural China, starting with deworming. The project included guiding policy, collecting baseline data, training staff, mobilizing the community, two intervals of deworming services, improving the latrines and safe water supply, and related health education activities. Evaluations of this approach showed reductions in helminthic infections and egg contamination in school environments and positive changes in the students' knowledge and preventive behaviors (Xu et al., 2000).
- A U.S. high school set up integrated services that included individual and family counseling, primary and preventive health services, drug and alcohol abuse counseling, crisis intervention, employment counseling, training, and placement, summer and part-

time job development, recreational activities, and referrals to health and social services. During the first two years of the program, the number of births among the students in this school dropped from 20 to 1, dropouts were reduced from 73 to 24, and suspensions were reduced from 322 to 78 (Knowlton & Tetelman, 1994).

3. New mechanisms for multi-sectoral collaboration have emerged.

During the 1990s it became increasingly apparent that in order for schools to improve health, international, national, provincial, and local agencies, education and health professionals and parents and communities will need to work *together* on behalf of young people (Kolbe et al., 2000). A recent survey of donors and agencies found that "there is a move towards interagency school health planning, monitoring and evaluation, particularly in the U.N.. This reflects a move by the U.N. system and bilaterals towards a sector-wide approach to funding, and away from a project approach" (Dolan, 1999). For instance, a situation analysis that includes assessments of adolescents' needs and responses was developed as an interagency activity by UNDP, UNESCO, UNFPA, WHO, and PCD and has been evaluated by WHO in Ghana, Zimbabwe, Botswana, Uganda, and Kenya (Dolan, 1999). The World Bank's International School Health Initiative has helped to create global partnerships that focus on a common school health agenda (Bundy, 2000). Agencies and donors have also expressed interest in a school health Web site and mailing list, as is currently being developed by PCD with the World Bank, which will provide a vehicle for greater collaboration (Dolan, 1999).

The Partnership for Child Development has established programs that emphasize the development of national collaborations as a part of locally managed programs, the core of which is the essential partnership between the health and education sectors. There are now PCD research programs or activities in more than 14 countries around the world that are supported by a broad range of international agencies (UNDP, WHO, UNICEF, World Bank), bilateral agencies (USAID, UKDFID), and charities (Rockefeller Foundation, Edna McConnell Clark Foundation, James S. McDonnell Foundation, Wellcome Trust, and Save the Children Federation). The Partnership was set up to develop the intersectoral collaborations necessary to establish or strengthen school health programs. This international initiative helps to provide technical assistance and support so that low-income countries can monitor and evaluate the costs, processes, and impact of these programs (PCD, 1999f).

A major new global partner is Education International. Established in 1993, EI represents more than 25 million teachers and workers in the education sector, and more than 250 teachers' unions in 150 countries are affiliated with EI. EI has adopted resolutions to promote health and nutrition for its membership and has also participated extensively with WHO, UNAIDS, UNESCO, and HHD/EDC in providing professional development on health promotion for members and HIV prevention initiatives.

Stimulated by WHO headquarters, WHO regional offices, and others, networks have emerged as a means of communication and technical support. Regionally, networks of persons responsible for school health from both the education and health sectors have been created to share experience and foster collaboration across sectors. One of these networks is the European Network of Health-Promoting Schools, a consolidating initiative between the health and education sectors (European Commission et al., 1996). WHO's Mega Country Health Promotion Network serves as a new mechanism to foster cooperation between the ministries of education and health in the 11 most populous countries, which face the common problem of size. In the E-9 Initiative, sponsored by UNESCO, UNICEF, and UNFPA, leaders of the 9 most populous developing countries pledged to universalize primary education and reduce illiteracy in their respective countries. However, such intra- and intercountry networks do not yet involve every country.

On a national level, collaboration between the health and education sectors has been critical to program development. National intersectoral coordinating committees have been formed in a number of countries, including Samoa, Cambodia, Indonesia, and Laos (Lin, 1999). In Viet Nam, the School Health Insurance was introduced in 1995 as a joint effort of the Ministry of Health and the Ministry of Education and Training. This collaborative achievement enabled the government to respond to two major concerns of Viet Namese parents: the protection of their families against adverse consequences of their children's ill health, and the creation of school conditions and programs that are conducive to health and that help children and their families stay healthy (Carrin et al., 1999).

4. Student and community participation has been an important factor in promoting school health.

During the 1990s, many publications and actions have recognized and strongly supported youth and community involvement as important for effective school health and nutrition programs. WHO's Adolescent Health Program concluded that youth involvement ensures project relevance, acceptability, dedication to project objectives, long-term effectiveness, and personal development for the young participants (WHO, 1997d; WHO/UNFPA/UNICEF, 1995). A paper prepared for the Conference on Comprehensive Health of Adolescents and Youth in Latin America and the Caribbean in 1996 states that "involvement of youth is critical at every step along the way" (Burt, 1998).

The European Network of Health-Promoting Schools (ENHPS) has published many case studies that show how students have been involved in planning, implementing, and evaluating various school projects. In Gandrup school in Denmark, students have been involved in planning. The pupils, who claimed that they learn more when they are able to influence the choice of subjects, discussed the WHO definition of health and then identified conditions they wished to change in their school life, the community, or their own lives (Jensen, 1997a). In another project at the same school, students were involved in implementing programs. Fourth-grade pupils taught second-graders. This project showed that "pupil participation is a key prerequisite of sustaining their involvement and motivation" (Jensen, 1997b). In a school in Finland, students were actively involved in the evaluation of a school democracy project in which they evaluate themselves, their actions, and their progress twice a year. "This is important to the young people because they can compare themselves with the prevailing norms and then decide themselves in which ways they want to improve or change." Feedback from teachers, pupils, and others has proved that this project is worth continuing (Poentinen, 1998).

Family and community involvement has also been strongly supported during the past decade. A recent U.N. study included community and family involvement as a vital factor for "programs that work." Community members must be recognized as central actors rather than passive beneficiaries. In Tanzania, for instance, severe malnutrition disappeared during a program whose feature was growth monitoring in the community (UNICEF, 1998).

Active community participation has also played an increasingly prominent role in effective collaboration. An extensive analysis of the progress in the development of education in Africa found that "the role of communities as providers of education is becoming more complex and more substantive. ... Communities are becoming involved in matters previously

regarded as within the domain of professionals and ministries. Communities are currently involved in the recruitment of teachers, the negotiation of teacher salaries, teacher management (Guinea, Cameroon, Senegal, and Tchad), school management (Côte d'Ivoire, Zanzibar, and Tchad), the selection of school curricula (Zanzibar), school mapping (Côte d'Ivoire, Gambia), financial management (Madagascar, Tanzania), and the establishment and management of preschools (Zanzibar). There appears to be a partial shift of the locus of action and control from the central ministries to the communities" (ADEA, 1999, p. 64).

Local expertise is also indispensable to effective programs and to identifying and solving local problems. Africa, for example, has a wealth of community associations, including parent-teacher associations, that can channel community participation and responsibility. The early involvement of such organizations in developing a program maximizes the community's commitment and the program's sustainability. In Ghana, communities "revealed not only their interest in alleviating the health and nutrition problems of their school-age children but also a willingness to help pay for these services" (Del Rosso & Marek, 1996, p. 36).

5. Skills-based methods for health education have gained recognition and greater use. Research has demonstrated the effectiveness of skills-based approaches in promoting healthy choices and in preventing or delaying risk behaviors. Such skills include refusal, communication, critical thinking, and other life skills. Interactive methods, which give young people in the classroom the opportunities to practice these skills with regard to important health issues, are the most critical factor in achieving success. Increasingly, schools are giving priority to teaching life skills. Numerous products have emerged to support skills-based approaches. Many countries (e.g., Zimbabwe, Cameroon, Colombia, Costa Rica) have carried out skills-based health education projects. Uganda, for example, launched a very well planned, comprehensive school health initiative. Along with creating a network of health education was integrated into the basic science curriculum and also became part of the examination process (Hubley, 1998). In September 1999, the Pan American Health Organization convened a conference with Latin American and Caribbean countries to plan how to strengthen skills-based health education in the region.

6. The documentation and dissemination of evidence of effectiveness have increased. The past ten years have seen an explosion in the number of documents published by international organizations to report on the effects of single interventions, such as treatments for intestinal worms or nutritional deficits to reduce health problems and improve learning. Others, such as Promoting Health Through Schools, Report of a WHO Expert Committee on Comprehensive School Health Education and Promotion (WHO, 1997a) and Class Action: Improving School Performance in the Developing World Through Better Health and Nutrition (Del Rosso & Marek, 1996), have synthesized the findings of hundreds of studies to inform and convince policy-makers and practitioners that the status of a child's health is a critical variable in achieving the goals of Education for All. One of the greatest innovations of the past decade is the use of the World Wide Web for global knowledge sharing. The Web, relatively untapped for school health in 1990, is broadly disseminating evidence of the best practices worldwide in timely and cost-effective ways. For instance, the Partnership for Child Development and the World Bank are currently developing a Web site and moderating an email discussion list for donors, agencies, and governments in order to share school healthrelated experiences, research, programming, and related issues: http://www.ceid.ox.ac.uk/schoolhealth (Dolan, 1999).

Figure III in the appendix lists many of the agencies and organizations that have gone online to promote school health among a larger and more diverse audience via the Web.

7. New tools for assessment, planning, and monitoring have been tested. Several tools have been pilot tested, including those for:

- (1) **Situational Analysis**, developed by the Partnership for Child Development in collaboration with other agencies, including UNICEF, the Edna McConnel Clark Foundation, WHO, USAID, PAHO, and the World Bank (http://www.ceid.ox.uk/ schoolhealth/download%20documents.htm). The goal of the situational analysis is to guide the design and evaluation of school-based health and nutrition programs.
- (2) Rapid Assessment and Action Planning Process (RAAPP), initiated by WHO, PAHO, HHD/EDC, EI, and national agencies in Indonesia, Bolivia, and Costa Rica. Consistent with the HPS framework, RAAPP includes instruments, data collection, analysis procedures, and strategic planning tools. Its purpose is to assess and strengthen a country's infrastructure to support school health programs (Vince-Whitman et al., 1997). Rapid Assessment Tools have also been used by various other WHO programs recently (e.g., WHO, n.d.).
- (3) UNESCO/WHO Survey on National School Health Policies, administered by UNESCO in December 1999, includes items to assess which ministries are responsible for school health issues and the existence of national policies relating to the school environment, school health services, and the teaching of health in primary and secondary schools. Preliminary findings were presented at the World Education Forum 2000 (UNESCO, n.d.; Birdthistle, 2000)
- (4) Health Behavior in School-Aged Children (HBSC), developed by WHO/EURO and adopted by more than 25 countries to monitor health and health-related behaviors and social influences on young people (Wold & Aar, 1990; Wold, 1993; http://www.uni-bielefeld.de/gesundhw/hbsc/intpub.html).
- (5) Youth Risk Behavior Survey (YRBS), developed by the Division of Adolescent and School Health of the U.S. Centers for Disease Control and Prevention and piloted in more than 10 countries, including China and the Russian Federation. The YRBS collects data through schools that describes the prevalence of high-risk behaviors among young people (http://www.cdc.gov/nccdphp/dash/yrbs/index.htm). Its purpose is to monitor whether these behaviors change over time (Kolbe et al., 1993).
- (6) The joint UNESCO-UNICEF International Assessment Survey Project helps countries to collect empirical data describing health-related learning outcomes and health-related teaching and learning conditions in schools. Two prototype instruments have been developed: (1) Monitoring Learning Achievement (MLA), which has a specific section labeled "life skills" containing questions about health-related knowledge; and (2) Conditions of Teaching and Learning (CTL), which contains questions about school facilities and health, safety, and security measures taken by schools. The surveys provide nationally representative data obtained from fourth-grade students (stratified random samples). They have been adapted and implemented in approximately 40 countries as part of the EFA 2000 assessment (Chinapah, 1997).

(7) School Health Policies and Programs Study (SHPPS), developed by the U.S. Centers for Disease Control and Prevention to monitor improvements in eight components of the school health program throughout the United States (http://www.cdc.gov/nccdphp/dash/shpps; Kolbe et al., 1995).

The use of each of these tools has been fairly limited. Still needed are instruments to monitor progress worldwide, based on common and comparable data items and data collection methods.

In the coming decade, FRESH partners plan to work collaboratively to strengthen the monitoring and evaluation of school health efforts, using and adapting the tools mentioned above.

8. Both, donor recognition of the field and investment have increased.

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Donors and philanthropic agencies appear to have an increased commitment to providing financial and technical support for improving health through the schools. A survey of donor and agency support for school-based health and nutrition programs found that increased donor interest and investment in the health and nutrition of the school-age child was most apparent in the U.N. system but also appeared in some of the bilateral organizations and increasingly among NGOs (Dolan, 1999). Some samples include:

- UNICEF currently supports a range of school health programs in water, sanitation, and hygiene; life skills/AIDS; child-to-child and extracurricular activities; and health and nutrition, including the provision of micronutrients, anthelmintics, and malaria tablets.
- The World Bank's investment has primarily been through educational projects, but also through health, nutrition, and social protection credits. The Bank has created a specific school health thematic group and has a specific school health initiative for Africa. An increased investment in school health is also expected through a partnership on this issue with PAHO for Latin American countries (Bundy, 2000).
- The Canadian International Development Agency is a leading donor in nutrition programming. Since 1992, CIDA has contributed more than \$87 million to nutrition projects and an additional \$120 million to integrated projects that combine nutrition with health, basic education, and income generation activities.
- CARE supports a range of school health and nutrition projects, including school health education in Kenya using Child-to-Child approaches; a school nutrition project with community-based activities in Laos; and a Children's Health and Environment magazine project in Thailand (Dolan, 1999).

For more detail about a broad range of school health and nutrition programs carried out and financed by donor agencies, refer to the "School Based Health and Nutrition Programs: Findings from a Survey of Donor and Agency Support, Carmel Dolan, 1999" (http://www.ceid.ox.ac.uk/schoolhealth/download%20documents.htm).

9. International conferences have addressed school health.

During the past decade, many major international conferences brought together important leaders and change agents and gained international attention. School health issues were addressed in various contexts as part of these conferences. Figure V gives an overview of selected conferences and the school health issues they addressed.

10. Various barriers still exist that can hinder progress toward effective and sustained school health and nutrition interventions.

Despite the encouraging global trends of the past decade, barriers, controversies, and missed opportunities continue to impede the implementation and effectiveness of school programs at the national and local level. Significant work is still needed to make the hope of a Health-Promoting and Child-Friendly School a reality for most schools.

Country and regional representatives around the world reported the following national barriers:

- The absence of political concern and national legislation to support school health programs.
- The lack of a well-defined national strategy and policies for the promotion, support, coordination, and management of school health programs.
- Limited funds allocated for school health programs or the inequitable distribution of existing resources.
- Weak links between the health, education, and other relevant sectors.
- The failure to escalate pilot projects to large programs.
- The lack of data, particularly relevant disaggregated data, helpful to program planning.

Obstacles to effective partnerships for school health were identified by participants in the World Education Forum in Dakar, Senegal:

- Different mind-sets and ways of thinking about conceptual frameworks
- Cultural barriers
- Competition for funding
- Hostility toward partnerships
- A lack of clear guidance in creating effective partnerships

Obstacles repeatedly identified at the local and school levels include:

- A lack of awareness and support for school health programs.
- An inability to sustain the quality and even the existence of school health programs.
- The overcrowding of pupils in schools and of content in the curriculum.
- A scarcity of trained people (including teachers) to implement school health programs.
- The inadequate supply and production of teaching and learning materials and resources, including supplies, books, and equipment.
- Limited or no funding to support health activities.
- A lack of monitoring and evaluation of current school health programs.
- The deterioration of the initial positive effects of many school health interventions due to unsupportive conditions in the school and its surrounding environment (e.g., the availability of drugs, tobacco, and alcohol; messages in the media that contradict messages promoted at school).

Finally, many schools still exemplify unhealthy living, where teachers and sometimes students smoke, where the only food choices are unhealthy, dirt is prevalent, and harassment is unchecked. There is an urgency and opportunity to use the knowledge, momentum, and international commitment gained since Jomtien to tackle the operational challenges that impede progress within both countries and schools.

To overcome these barriers, strong and genuine partnerships at all levels—i.e., between different sectors, between governmental and nongovernmental agencies, between teachers

and health workers, between school and parents and the larger community—are critical to successful school programs. To make partnerships work, it is important to remember the common denominator that connects the various sectors, disciplines, and specialists: the larger social development agenda and the welfare of children.

The FRESH framework is a good example of how international agencies can work together. To achieve similar cooperation at national and local levels, the following WHO publications may provide useful guidance:

• Improving School Health Programs: Barriers and Strategies. WHO/HPR/HEP/96.2

• Local Action: Creating Health-Promoting Schools.

(Both are available at: www.who.int/hpr/gshi/docs/index.html; or from WHO, Dept. of Health Promotion and NCD Prevention and Surveillance, 20 Avenue Appia, CH-1211 Genève 27, Switzerland.)

Regional Trends

Progress in school health and nutrition has varied dramatically across regions and nations. Figure IV shows major regional trends and accomplishments in school health and nutrition in Africa, the Americas, Europe, the Middle East, South and East Asia, and Australia during the past decade. This figure also lists barriers to school health experienced in these regions and activities planned for the future. For example:

- In Central and Eastern Europe, many of the formal mechanisms that were in place in 1990 providing social services to young people, including those through the educational system, have deteriorated. This change occurred when the communist system fell apart and with it the numerous structures that were reaching out to young people.
- In the Western Pacific, extensive accomplishments have taken place to create Health-Promoting Schools, supported by national policy frameworks and a regional technical assistance network.
- Countries like Guinea and Indonesia have systematically developed comprehensive school health programs with incentives and awards for local schools, and countries in Africa, such as Uganda and Zimbabwe, have made excellent progress with skills-based health education.

During the past decade, we have seen the best thinking about education and health coalesce into several frameworks that identify the core principles shared by professionals and practitioners around the world. Definitive research results proliferated, and collaborative efforts expanded. Even failures and the tragedies of HIV infection have taught us profound lessons that can guide us in future efforts.

The access to and attainment of education and health must therefore drive all development policies, and many countries may need to rethink their social and economic priorities. Education for All should be seen as the foundation for access for each and every person to each and every level and form of education, and the quality of education should be seen, not only in terms of educational standards, but also of relevance. The direct links to health are clear: education has a fundamental role to play in personal and social development, and it is unlikely that the goals of education will be achieved without significant improvements in the health of both students and teachers.

Region	Major Trends and Activities	Barriers	Future Actions
Kegion	Major Trends and Activities in learners' homes and in the community - as a result of the interventions for schoolchildren in the community. Few programs seem to target health behavior in learners while they attend school. - School health education and life skills education are the "fastest moving" programs in the region and likely to overtake more traditional health programs — partly due to significant UNICEF attention and deliberate targeting across the region. However, the education sector has to keep on proving and demonstrating that they are relevant, e.g., that a life skills program, supported by UNICEF, is an "inspiration" in the region. It uses two eloquent videos and textbooks that show evidence of "incredible work" (Obura, 1999). "Although no research has been conducted on life skills education in Africa, the HIV/AIDS pandemic has led Uganda and Zimbabwe to put life skills training into their school programs" (Del Rosso & Marek, 1996, p. 30). The School Health Education Project, launched in Uganda in 1987, is one of the most coherently planned and comprehensive national school health initiatives in developing countries. It was initiated by the government of Uganda with support from UNICEF and the involvement of the Child-to-Child Program. Health education was integrated into the basic science curriculum along with a parallel program to develop a network of health educators at the district level to support community and school health activities. Teaching materials include resources on AIDS, water and sanitation, diartheal diseases, and immunization. Health education was made possible to examine and became part of the primary students' examination (Hubley, 1998). The Child-to-Child approach, an educational method that originated in Africa, has been tried in almost all African countries. It does not depend on the didactic relation between teacher and student but rather involves children in reaching siblings, parents, and communities. Some programs have been credited with raising vaccin	 Barriers Many schools are examples of unhealthy living (e.g., tolerance of dirt and unhealthy habits in schools), yet teach a health curriculum. Some donors do not provide basic essentials (e.g., latrines), others don't encourage community participation. Programs are often sporadic and rarely sustained. They should include income-generating activities and make the gathered information and learnings available to local educators. Broad gender dimensions need to be addressed so that health education becomes less stereotypical and focuses less on the "feminine" roles but also attracts "the movers and shakers of the world." Currently, women remain solely responsible for the health of the children and the home (Obura, 1999). The education system needs to adapt to the impact of HIV/AIDS by altering the content — knowledge, skills, values — of what it teaches and the methods it uses (Cole, 1999). 	Future Actions Every class should have plans for the day, the week, the term. Targets should be concrete, attainable and monitorable (Obura, 1999). Increased NGO involvement and dedicated, visionary leaders, focusing on facilitating action at the community level (Obura, 1999)
Americas	schools, to cite their expectations of improved outcomes and to indicate how they, as parents, teachers and education administrators could help make those improvements" (World Bank, n.d.). North America: In the United States, from the start of the 1970s, the Centers for Disease Control and Prevention (CDC) has been the federal focal point for technical assistance related to health education in the schools. The U.S. Congress asked CDC to provide support for the development of comprehensive health education programs in schools (PAHO, 1999).	North America Barriers to collaboration in the United States for improving health through schools include:	North America The book <i>Health Is Academic</i> identifies as a promise for the future that coordinated school health programs become an

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Figure IV: Highlights of Major Regional Trends and Activities, Barriers, and Future Actions for School Health and Nutrition

Region	Major Trends and Activities	Barriers	Future Actions
Africa	Africa faces significant challenges in health and education. According to a World Bank report, "[N]owhere	WHO/AFRO identified the	WHO/AFRO plans:
711110	else in the world are birth rates so high, maternal and child deaths so widespread, use of family planning less	following barriers:	
	developed and HIV and other sexually transmitted infections so endemic. Infectious and parasitic diseases		- Development of national school
	are on the rise and continue to severely affect poverty stricken areas. Two-thirds of the world's HIV/AIDS	- Lack of national school health	health guidelines and policies
	epidemic is in Africa." Sixteen African countries still enroll less than half of their children in primary school,	policies	
	and enrollment rates are dropping (World Bank, n.d.). In most African countries, the enrollment of girls lags		 Constitution of AFRO HPS
	significantly behind that of boys. In addition, malnutrition exacerbates the detrimental effects of hunger on	- Lack of material and financial	Network
	learning (Del Rosso & Marek, 1996).	resources	
			- Mobilization of resources at local
	The Partnership for Child Development has developed a protocol for a comprehensive situation analysis of	- Shortage of supplies, including	and national levels to reinforce
	school-based nutrition and health interventions, which has been tested in several African countries (Del Rosso	books, furniture, equipment	school health initiatives
	& Marek, 1996).	To be Committed in Constructions	Strength ming intersectorial
		- Lack of essential infrastructures	- Strengthening intersectorial collaboration in favor of school
	Regional school health initiatives began in 1996 after the WHO Experts Committee on Comprehensive School	- Lack of teachers trained in health	health programs
	Health Promotion recommendations were made. Regional efforts have assisted some states to develop and	- Lack of teachers trained in hearth	nearur programs
	distribute school health promotion materials. Some states have developed national school health guidelines and	Issues	- Increasing parent, teacher, pupil,
	designed long-term plans and strategies for the implementation of school health initiatives (WHO/AFRO, 1999).	- Bureaucracy, red tape, and	and community participation in
	WHO's major regional events aimed at strengthening the exchange of information, experience, and expertise,	administrative inefficiencies	school health initiatives
		administrative memoreneites	Selle of Heard and a selle selle
	including: - the development and distribution of guidelines on Health-Promoting Schools (HPS);	- Serious congestion of pupils	- Assisting states to recognize the
	- the appointment of national school health focal points;	in most schools	schools as a critical setting for
	- the formation of anglophone, francophone/lusophone HPS networks;		health education and promotion
	- designing long-term plans and strategies for HPS initiatives throughout the region;	- High percentage of children and	(WHO/AFRO, 1999)
	- the use of communication media to meet basic learning needs (WHO/AFRO, 1999).	adolescents in the	
		populations(WHO/AFRO, 1999)	
	WHO/AFRO reports some of the positive trends:		The Word Bank's new School-
	- Throughout the region, school health services have increased. Improvement has been evident in expanded		Based Health & Nutrition Initiative
	programs for immunization and basic health services.	A UNICEF representative reported:	for Africa has as its primary goal to
	- School feeding programs are now common in a number of African countries and include one meal each school		improve iron status to reduce
	day	- Difficulties to get hold of relevant	lethargy and otherwise to improve
	The provision of potable water and sanitary facilities was improved.	school health literature	learning (Berg, 1999).
	- School/community garden and brick molding projects are common in many countries of the region		
	(WHO/AFRO, 1999).	- Lack of relevant disaggregated	A UNICEF representative
		data, particularly at the community	mentioned:
	A UNICEF representative reports:	level.	menuoneu.
	- Because of the HIV/AIDS scourge, especially in sub-Saharan Africa states, U.N. agencies, NGOs, and other	No focal point no institution	"Every head must become a school
	concerned partners have joined in concerted efforts to implement school health programs, with an emphasis on	- No focal point, no institution leading the region, no open network	health manager and every teacher
	changing behavior.	at present	must be the class health manager."
	- Some school health programs have targeted learners' health behavior and the modification of health behavior	a present	must be the clubs heard manager

Figure III

Selected Online Resources for School Health

American School Health Association	http://www.ashaweb.org/
Australian Health Promoting Schools Association	http://www.hlth.qut.edu.au/ph/ahpsa/
Canadian International Development Agency	http://www.acdi-cida.gc.ca/index.htm
(CIDA)	
CARE	http://www.care.org/
Child-to-Child Trust	http://www.child-to-child.org
Education Development Center, Health and Human Development Programs	http://www.edc.org/HHD/
Education for All	http://www2.unesco.org/efa/
Education International	http://www.ei-ie.org/
Food and Agriculture Organization of the U.N.	http://www.fao.org
International Committee of the Red Cross	http://www.icrc.org
IRC: International Water and Sanitation Centre	http://www.irc.nl/
Pan American Health Organization: Health-	http://www.paho.org/english/hpp/hs_home.htm
Promoting Schools in the Americas	
Partnership for Child Development (PCD)	http://www.ceid.ox.ac.uk/child/
Resources for School Health Educators	http://www.indiana.edu/~aphs/hlthk- 12.html#school
Save the Children, USA	http://www.savethechildren.org
Save the Children, UK	http://www.oneworld.org/scf
United Nations Joined Program on HIV/AIDS (UNAIDS)	http://www.unaids.org
United Nations Development Program (UNDP)	http://www.undp.org
United Nations Educational, Scientific and Cultural Organization (UNESCO)	http://www.unesco.org
United Nations Population Fund (UNFPA)	http://www.unfpa.org
United Nations Children's Fund (UNICEF)	http://www.unicef.org
United States Agency for International	http://www.info.usaid.gov/
Development (USAID)	
United States Centers for Disease Control and	http://www.cdc.gov/nccdphp/dash/index.htm
Prevention, Division of Adolescent and School	
Health,	
World Food Program (WFP)	http://www.wfp.org
World Health Organization, Department of Health	http://www.who.int/hpr/
Promotion, Global School Health Initiative	
World Health Organization Regional Office for	http://www.who.dk/enhps/index.html
Europe, European Network for Health-Promoting	
Schools	
World Health Organization Western Pacific Regional Office	http://www.wpro.who.int/
World Bank (Resources for Schools)	http://www.worldbank.org/html/schools/

The above Web sites are current as of May 2000. Some of them work properly only in the Internet Explorer or Netscape Navigator browser. Web site addresses are subject to change

Condition or Problem	Shaping and implementing policy directions	Advocating interventions and strategies	Partnering for effective service delivery	Delivering therapeutic interventions	Delivering educational interventions	Delivering environ-mental interventions	Tracking and monitoring
Helminths	Reporting data on infection rates to local authorities in order to create an awareness of this problem among responsible officials	Outreach to parents, education sector officials, and others to demonstrate the educational consequences of infection	Forging alliances with local health personnel and NGOs to secure treatments; working with community members to undertake effective treatment and prevention campaigns	On-site deworming	Participatory health education on such topics as clean water, environmental sanitation, handwashing, sanitary food prepartion and handling, the use of shoes	Latrine construction; creation of potable water source	Maintaining health cards for students that indicate date of last treatment; keeping records that permit the monitoring of treatment efficacy
Unsafe water and inadequate sanitation	Testing of low-cost technologies for providing water and sanitation; demonstrating promising technologies to encourage further investment	Outreach to health and education sector officials to help them understand the educational <i>and</i> health consequences of poor sanitation; communication to relate female enrollment to proper water and waste facilities	Mobilizing communities to contribute labor and other resources for school facilities improvement	On-site deworming	Participatory health education on such topics as the maintenance of water systems and latrines; the disease cycle; the use of waste products to improve food production	Latrine construction; creation of potable water source; modeling use of ladle	Monitoring per capita water consumption
Micronutrient deficiencies and related disorders	Experimentation with alternative approaches (health education, nutrition, supplementation) for addressing micronutrient deficiency disorders	Outreach to parents, education sector officials, and others to demonstrate the educational consequences of micronutrient deficiencies, particularly vitamin A, iodine, and iron	Working with NGOs, cooperatives, and agricultural extension services to help members gain access to low-cost sources of critical micronutrients	On-site micronutrient supplementation through tablets or school feeding activity	Participatory health education on such topics as adequate diet; local and affordable sources of key micronutrients; school gardening	The use of latrines and low-cost systems to deliver potable water to help break infection transmission cycles that contribute to a high incidence of micronutrient deficiency disorders	Maintenance of basic records to ensure that children are treated at appropriate intervals; maintenance of accurate attendance records to track the impact of intervention on children's morbidity rates.

Figure II: Illustrative Roles that Educators and their Collaborators can Play to Address selected Health Issues

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How does this issue affect education?	Examples of evidence that schools can effectively address this issue
 childbirth (which may keep teenage mothers away from school), dangerous abortions, and sexually transmitted diseases (which may affect their health and their ability to concentrate on their studies) (WHO, 1999 draft). Tobacco is a major killer and a known or probable cause of about 25 diseases (WHO, 1998c). In the developing world, it poses a major challenge not just to health but also to social and economic development and to environmental sustainability (Bellagio Statement, 1995). The use of alcohol and other drugs poses a special threat to young people because of the short- and long-term consequences associated with such behavior. For instance, alcohol can lead to cognitive impairment, which can lead to unsafe driving, violence, and injury in the short term and cardiovascular disorders, memory loss, and Fetal Alcohol Syndrome in babies born to alcoholic mothers in the long term. Marijuana can lead to the inability to pay attention continuously or to digest complex information in the short term and to respiratory problems and a loss of energy and ambition in the long term (Girdano & Dusek, 1988). Alcohol/substance abuse is often associated with violent behaviors, suicide attempts, car crashes, and other injuries (Northeast CAPT, 1999) 	 thus managed to determine the roots and problematic nature of addictive behaviour" (Hefel & Vonder Muehl, 1998). In Denmark, in a class on drug abuse, activities included writing a play in their Danish class and then acting it out for a ninth class, including a warming-up dance and question and discussion period. In connection with the project, the class also held two theme days. Pupil and teacher evaluations concluded that the project was generally successful "in that it managed to bring a sensitive subject up for debate without pointing any fingers and by adding a humorous approach and at the same time by successfully making the pupils aware of the risks of drug and alcohol abuse" (Birkman, 1995). In the United States, multiethnic elementary schools received a package of interventions that included in-service training for teachers, developmentally appropriate parenting classes for parents, and developmentally adjusted social competence training for children. The evaluation showed that, compared to those in the control group, fewer of the students who received the full intervention reported violent delinquent acts, heavy drinking, sexual intercourse, multiple sex partners, or pregnancy or causing pregnancy by age 18. The students who received the intervention reported more commitment and attachment to school, better academic achievement, and less school misbehavior than the control students. (Hawkins et al., 1999) In Uganda, a health education program in primary schools aimed at AIDS prevention, emphasizing improved access to information, improved peer interaction and improved the quality of performance of the existing school health education system. After two years of interventions, the percentage of students who stated they had been sexually active fell from 42.9% to 11.1%. Social interaction methods were found to be effective, because students in the intervention group tended to speak to peers and teachers more often about sexual matters. Their evaluation found that the f

How does this issue affect education? Examples of evidence that schools can effectively address this issue	
 blindness and permanent damage of the eye and may increase susceptibility to infections. A diet deficient in iodine can lead to goiter and impaired intelligence and hearing and may cause young women to give birth to cretinous children (PCD, 1999b) Iron supplements help prevent iron deficiency anemia and mild growth retardation as well as low-birth-weight babies of iron-deficient women. (Levinger, 1994). 	 scores. The program was most effective for children who were wasted, stunted, or previously malnourished (Simeon & Grantham-McGregor, 1989). In Burkina Faso, a school feeding program found that school canteens were associated with increased school enrollment, regular attendance, consistently lower repeater rates, lower dropout rates, and higher success rates on national exams, especially among girls (Moore, 1994). In the Dominican Republic, up to 25% of children dropped out of school during a period without a school feeding program. The effect was greatest in rural areas and for girls (King, 1990). In Spain, an interdisciplinary school nutrition project has been run successfully since 1988. It involves teachers, the school council, cook, social worker, school health team, and community nutritionist. It aims to promote healthy eating habits and to develop skills and self-empowerment. Interventions are conducted simultaneously in the classroom, a practical workshop, and the school lunchroom, together with addressing the families. Various participatory teaching methods are used in the classroom, integrated in different subjects and complemented by a food preparation workshop. A 1990 evaluation showed that students' knowledge and skills about food had increased; children were willing to try a greater variety of fruit, vegetables, and pulses; and there were positive changes in personal hygiene habits but poor results in dental hygiene practices. Three fifths of the children cooked some of the suggested recipes at home. Among the lessons learned were: interdisciplinary work is important for school nutrition education and school meals should be part of the educational program (Dixey et al., 1999).
 As a result of HIV/AIDS, many young children, especially in sub-Saharan Africa, are orphaned or otherwise affected by the socioeconomic consequences of the epidemic, especially in hard-hit communities. In many countries, 60% of all new infections occur among 15- to 24-year-olds who will likely develop AIDS eventually (WHO, 1998 draft). HIV, which can be transmitted from infected mothers to their offspring, can affect a child's nervous system, resulting in nonspecific developmental delays, including impaired brain growth, and chronic impairment of cognitive performance. These conditions can lead to poor attention and concentration, cognitive slowing, or decreased speed of information processing (Sternberg et al., 1997). Early sexual relationships can have profound effects on adolescent health and development: 	 DS, and the use of alcohol, tobacco, and other drugs In the United States, a study of nearly 6,000 students from 56 schools implemented a <i>Life Skills Training (LST)</i> program, based on a person-environment interactive model that assumes that there are multiple pathways to tobacco, alcohol, and drug use. The results of the three-year intervention study showed that LST had a significant impact on reducing cigarette, marijuana, and alcohol use. Results of the six-year follow-up indicated that the effects of the program lasted until the end of the twelfth grade (CDC, 1999). Australia, Chile, Norway, and Swaziland collaborated in a pilot study on the efficacy of the social influences approach in school-based alcohol education. The data converge on the finding that peer-led education appears to be efficacious in reducing alcohol use across a variety of settings and cultures (Perry & Grant, 1991). In South Africa, a smoking prevention program, derived from Social Cognitive Theory, was implemented in schools in the Cape Town area. During the intervention, children increased their self-confidence and decreased the use of tobacco compared to those in the control schools. This evaluation led to a recommendation that the Department of Education and Training consider making the program part of the formal school curriculum (Hunter et al., 1991). In Switzerland, "addiction prevention days" at a secondary school in Basel initially had to overcome students' attitudes of not wanting a project about addiction, perceiving it as "childish." The six stages of the program included individual and group activities, such as shopping with a budget of a certain amount; visiting a community sewage system, and a communal information office for adolescents in crises; making plaster masks; and preparing for a parents' evening at which the outcomes of the project were presented. The manager of the project was "impressed how initial resistance developed into participation and even enthusiasm of the p

How does this issue affect education?	Examples of evidence that schools can effectively address this issue			
 concentrate diminish (Del Rosso & Marek, 1996). These infections decrease the learning potential of millions of children. They affect tissues and organs, compromising children's attendance and performance at school and contributing to children being listless, inattentive, absent, and falling behind. Research shows that even when infections seem to produce no overt symptoms (e.g., diarrhea, abdominal pain), they can diminish growth and cognitive development (Nokes et al., 1992). Intestinal helminths are stunting the growth and development of children, especially in countries that must count on their development to achieve progress. Roundworm usually leads to impaired growth and development as well as malnutrition and abdominal obstruction. Whipworm is associated with growth retardation, chronic colitis, and iron deficiency anemia (Berkley & Jamison, 1991). 	 term memory. After nine weeks, there were no significant differences in cognitive function between treated children and an uninfected comparison group (Nokes et al., n.d.). In Zanzibar, where worm infections were virtually universal, three Mebendazole treatments were given to all schoolchildren. This program reduced the incidence of severe anemia by almost 40% and the prevalence of iron deficiency by 20%. The treated group showed marked nutritional improvements (WHO, 1998a). In China, helminth interventions (including semi-annual deworming and single doses of Albenzole given to most students and community members) were implemented, together with other interventions, as one approach in creating Health Promoting Schools. The evaluation showed that students' knowledge about health and "good health" behavior improved; the prevalence of helminth infections in students declined; environmental egg contamination in schools decreased; school health education was established; school physical environments improved (addition of latrines; water supply for handwashing; improvement of kitchen facilities); health-related school policies were established; the school psychosocial environment improved; the relationship between school and community strengthened; and family health behavior was positively affected (Xu et al., 2000). WHO recommends that the health education component that accompanies helminth treatments should be aimed at influencing healthy behaviors and conditions. The success of helminth interventions depends substantially on whether individuals are willing and able to practice behaviors that reduce the likelihood of infection such as washing hands before eating, not walking in the field without sandals, not urinating in water with which others come in contact, not bathing or washing in infected water, and not eating unwashed raw vegetables. Essential to effective school health education programs is therefore a clear and precise delineation of behaviors specifically relevant to			
 Adequate nutrition, or the lack thereof, affects children's health and well-being in many ways, which in turn affect their ability to learn and take part in education: Malnutrition can cause death and lead to the impaired growth and development of millions of children. Impaired growth may cause children to fall behind in weight and height measures, and they may consequently not be admitted to school in time (WHO, 1998b). Good nutrition strengthens the learning potential and well-being of children. Children with more adequate diets score higher on tests of factual knowledge than those with less adequate nutrition (WHO, 1998b). A diet deficient in vitamin A can lead to night 	 In China, iodine supplementation through iodized salt brought the average hearing capacity of iodine-deficient schoolchildren close to that of children without iodine deficiencies (Berkley & Jamison, 1991). In India, iron supplementation virtually eliminated the differences in school performance and IQ scores between schoolchildren previously deficient in iron and those without iron deficiencies (Seshadri & Gopaldas, 1989). In Thailand, diets of children up to 9 years were supplemented with vitamin A. As a result, their iron stores and resistance to infection improved (Bloem et al., 1990). In Ghana, a study by the Partnership for Child Development showed that taking iron supplements for six weeks led to a very significant improvement in school performance, compared with that of a placebo group. Six months later, there were again no differences between the two groups of students—signaling the need for periodic supplementation. The study also showed that teachers <i>could</i> effectively administer the iron (Berg, 1999). In India, a school health package consisting of biannual treatments with an anthelmintic, vitamin A, and iron was integrated into the Mid Day Meal Program. The impact evaluation showed a decrease in the prevalence of intestinal parasitic infections, an increase in average blood hemoglobin concentrations, and a decrease of signs of vitamin A deficiency (PCD, 1999c). In Jamaica, providing breakfast to primary school students significantly increased their attendance and arithmetic 			

Figure I: Examples of the Evidence of Effectiveness of School-Based Interventions

How does this issue affect education?	Examples of evidence that schools can effectively address this issue
Safe Water and Sanitation	
 A result of inadequate sanitation is diarrhea, which kills 2.2 million children per year and consumes valuable resources in health care, preventing families and nations from developing further. Diarrhea has an impact on children's health in such a way that they are ill equipped for learning: diarrhea episodes leave millions of children underweight, mentally and physically stunted, easily susceptible to deadly diseases, and drained of energy (Khan, 1997). Helminth infections 	 Since "girls in particular are likely to be kept out of school if there are no sanitation facilities" (UNICEF, 1997), especially after they start menstruating, adequate sanitation in schools is likely to encourage their attendance. Education about water/sanitation/hygiene in schools can encourage the construction of facilities and their subsequent use in school and in the community. Schools can, with community participation, provide the necessary learning experiences to encourage children to practice good hygiene in school, in their community, and later in life. Sanitation facilities in schools can also provide the community with an example of improved sanitation technologies (Hubley, 1998). In Tanzania's Lushoto Enhanced Health Education Project, health education has been taught as an extracurricular activity to the whole school for one hour three afternoons a week, and for 15 minutes every day during morning parade and inspection time. After only a few months, changes in the school environment were already evident: all the intervention schools boiled water for the children to drink and stored it in newly purchased covered buckets. In most schools the latrines were cleaned more regularly, and the process of constructing extra latrines had either been identified as a priority or was in process (PCD, 1999a). In Bangladesh, the International Centre for Diarrheal Disease Research set up a program to involve high schools in sanitation activities. The evaluation found that almost all (91%) of those individuals who had built latrines during the program said that the need to do so had been communicated to them by the pupils (Bilqis et al., 1994). In Canada a pilot program for first-grade students promoted handwashing. The evaluation showed that children in the program made 25 fewer visits to the physician, used 86% fewer medications, and were absent 22% less often than they had been the previous year (Monsma et al., 1992).
 Helminth infections have various adverse affects on children: They decrease the health and well-being of children. While they seldom lead to mortality, they are associated with high levels of morbidity (Jamison & Leslie, 1990) such as anemia, intestinal obstruction, lesions, blindness, diarrhea, and cough (WHO, 1997c). Children heavily infected with worms eat less, and their absorption and retention of certain nutrients are impaired. As a result of this helminth-related malnutrition, their learning capacity and their ability to pay attention and 	 Mass treatment of helminth infections, given to children in school, is considered a powerful tool for improving health (UNDP, 1992). Four very effective, safe, and inexpensive anthelmintic drugs have been on the forefront of satisfactory treatment over the last 15 years: Mebendazole, Albendazole, Levamisole, and Pyrantel. A single 500-mg dose of Mebendazole, for example, given three times annually, significantly improves the nutritional status of school-age children, despite intense transmission, reinfection or incomplete deworming (WHO, 1998a). Helminth treatments can be very cost-effective. Broad-spectrum, single-dose drugs such as Albendazole (20 cents per dose) and Mebenzadole (3 cents per dose) are effective against several species of worms. They are both nearly 100% effective in eradicating roundworm, and Albendazole is about 98% effective in reducing hookworm (Del Rosso & Marek, 1996). In the West Indies, a single treatment for whipworm infection, without nutritional supplements or improvements in education, improved children's learning capacity to the point that their test scores matched those of children who were uninfected (Bundy et al., 1990). In Jamaica, the removal of whipworms in school-age children led to significant improvement in long- and short-

Region	Major Trends and Activities	Barriers	Future Actions
CH-145 Ora	Until the 1990s, little was known about the prevalence of behaviors practiced by young people that put their health at risk. The Youth Risk Behavior Surveillance System (YRBSS) now provides such information. In 1994, CDC also started the School Health Policy and Program Study (SHPPS), to monitor policies and to provide information on five components of school health programs. Data are compiled and converted into specific guidelines to improve the effectiveness of school health programs (CDC, 1999; PAHO, 1999). CDC has established a national framework to support coordinated health education programs. More than 30 professional and volunteer organizations work with CDC to develop model policies, guidelines, and training to assist states in implementing high quality school health education. (CDC, 1999) CDC collaborates with scientists and education experts to identify curricula that have successfully reduced health risk behaviors among young people (" Trograms That Work "). CDC provides resources to ensure that these curricula, including training for teachers, are available nationwide (CDC, 1999). During the 1990s, the first national standards in health education were developed and published, spearheaded by the American Cancer Society, the American School Health Association, and the American Association for Health Education (Wechsler, 2000). One of the major nationwide activities in school health promotion in the U.S. during the past decade was the Safe and Drug-Free Schools program, in which the U.S. Department of Agriculture, established strong standards to get school nutrition programs to comply with the recommendations of the U.S. Dietary Guidelines. The nutrition initiative supported nutrition education programs and policies as a precugitise for learning and discusses how the eight components of a coordinated school Health Programs was published. It describes the importance of incorporating students' health into school programs and policies as a prerequisite for learning and discusse how the eight components o	Lack of awareness Lack of specific data Limited resources (time, personnel, funding) Competing priorities Insufficient staff training Staff turnover Unclear lines of communication and/or organizational structure Fear of change Lack of supportive policies Fear of losing resources (Marx, 1998)	essential part of every curriculum to help children maximize their academic achievement and positiv health outcomes. CDC is in the process of launching a national initiative to enable schools to prevent cardiovascular disease, cancer, and diabetes through programs designed to promote physical activity and healthy eating and to prevent tobacco use (Wechsler, 2000).

Region	Major Trends and Activities	Barriers	Future Actions
	 focuses on the adoption of healthy lifestyle behaviors among primary schoolchildren (PAHO, 1999; Bocage, 1999). The Health-Promoting School initiative originated in a meeting on comprehensive school health education in Costa Rica in 1993. While earlier school health efforts in Latin America focused on health education only, the new initiative also included environmental health and health and nutrition services at school. The Network for the Development of Health-Promoting Schools was launched in 1995 (Cerqueira, 1996). Early in the decade, Bolivia and Costa Rica undertook a "rapid diagnosis and analysis" to evaluate fully their countries' institutional capacities to undertake health promotion and health education at the primary school level (Cerqueira, 1996). During the decade, countries started to adapt the Youth Risk Behavior Survey since causes of death had shifted from infectious diseases to lifestyle-related illnesses (Cerqueira, 1999). The view of health education has changed accordingly from preventive education only to "healthy life styles" education (Rojas, 1999). At the end of the decade, sex education and HIV/AIDS prevention education are included in some countries, and drug prevention education is included in almost all countries. School health education Regional Office has developed computer simulation games to train teachers and school directors in preventive education (Rojas, 1999). Preliminary results of a 1999 situational analysis of existing school health and nutrition needs and strategies in Latin American countries show that new health and education scenarios are increasing the opportunities for collaboration (e.g., El Salvador has a successful multisector strategy for health and education with a powerful strategic alliance that includes sectors such as social protection, water and sanitation, international agencies, and private sponsors), and school health programs facilitate community alliances (Meresman, 1999). 	Latin America and Caribbean A UNESCO representative from Latin America reported: - Initially, there was a lack of political concern. - Second, some health education issues such as sex education or HIV/AIDS prevention were controversial, especially to the church. - In addition, there was a lack of funds (Rojas, 1999). There is a lack of know-how (e.g., for needs assessment, implementation, evaluation), materials, and training (Cerqueira, 1999).	Latin America and Caribbean A 1999 situational analysis of existing school health and nutrition needs and strategies in LAC identified — preliminarily — the following needs: - A need to restructure policy to include priority setting, improved coordination, focusing resources, monitoring, and evaluation; - A need to strengthen skills-based education and improve conditions for healthier practices; - A need for increased support and resources for school health projects, teacher development, and life skills-oriented health education and promotion. (Meresman, 1999) PAHO's Goals for 2010 include: - Teacher training will be in place - Health sector people will receive training in education - YRBS will be in place and yield more data (Cerqueira, 1999) Country-specific example: In the Bahamas, the Healthy Schools Program requires that easy access to services be provided, as well as the replacement of equipment and the restoration of facilities (PAHO, 1999).
Europe	In 1991, an alliance was created among the European Commission, the WHO Regional Office for Europe, and the Council of Europe to establish a European Network of Health Promoting Schools. The goal was to create an international consensus on the concept of a Health-Promoting School (a school that "builds a living and working environment that creates and strengthens health"). The network has rapidly expanded from a small pilot activity involving 4 countries in 1991 to more than 500 pilot schools with 400,000 students in 38 countries, including all 15 members of the European Union. The ENHPS helped to shift school health efforts from a focus on curriculum and single causes of ill health to an	Health-Promoting Schools still only comprise 2%-5% of schools in Europe. There has not been an extensive evaluation of the Network's impact. Evaluation was not set in place early on.	Strategies must increase partnerships and participation with the education sector. Increase the political will to move things forward to ensure that the people and financial resources are available to countries.

Region	Major Trends and Activities	Barriers	Future Actions
	 integration of health promotion into all aspects of the school setting. Representatives of 43 countries, from various sectors and professions, attended the First Conference of the European Network of Health Promoting Schools in May 1997. A strong partnership among the EC, WHO, and the Council of Europe (made a formal entity through an International Planning Committee) has given political attention, financial backing, and a positive reputation to the Planning Committee. 	The link between the health and education sectors was not strongly established early on. There is still a need to get health on the education agenda and for the two sectors to work together.	Provide tools and services for countries and schools to conduct evaluations and achieve the results they wish to see. Approaches to measure impact, quality, and effectiveness must be developed.
-	the ENHPS. While cooperation at the European level is strong, implementation at the country and school level is varied and innovative. The ENHPS provides a flexible framework within which countries and schools can determine their needs and work toward them in their own ways.		More must be done to tackle the underlying issues of self-esteem, critical thinking, and action competence.
	More countries and schools realize the connection between good health and education; in many parts of Europe, health has become part of school life. A databank of Health-Promoting School projects throughout Europe has been established and is available on the Web.		Continue to push toward more structural changes within the school setting.
	The Health Behaviour in School-Aged Children Study, a WHO collaborative cross-national study begun in 1982, has continued throughout this decade with 24 countries participating. The findings are used to develop health promotion policy and programs across Europe.		Reduce inequalities in health and education.
	In 1999, the European Network of Health Promoting Schools has developed guidelines for school health and nutrition: Healthy eating for young people in Europe: A school-based nutrition education guide. Central and Eastern Europe: Many of the formal mechanisms providing social services to the population in the communist era have fallen		Central and Eastern Europe Teaching methods must encourage participation and individual development. Life skills education must be provided, both formally and informally, to reach those
	away without any replacement. Support for maintaining one's health and nutritional status through the educational system was an important feature of the social function of schools in the communist period.	Central and Eastern Europe There is not only a lack of resources but a skewed distribution of the	falling through the safety nets. Reduce disparities in access and
	The transition to the free market saw drastic falls in the provision of textbooks, school supplies and basic facilities (like heating, running water, and functioning toilets), and school health initiatives like school meals, health checks, and physical education. Recreational and leisure activities, once organized by teachers or	existing resources. Access to education is not equitable for all children. Financial and political problems have also resulted in many	achievement. Increase educational opportunities and quality for lessadvantaged children.
	communist youth organizations, have almost disappeared, and there are few centers or clubs where young people can engage in activities. Previously the responsibility of education ministries, recreational and after-school activities are increasingly organized by the private sector.	teachers' working without pay.	Restimulation of extracurricular support by schools
	At the same time, there is a wealth of burgeoning health problems among young people, including HIV/AIDS rates, STIs, and IV drug use. The use of alcohol and tobacco and glue sniffing are also increasing.	overall declines in kindergarten enrollment, particularly in the former Soviet Union and	Investigation of child labor and its links to school attendance and learning
	A number of key international and bilateral agencies are working together to rebuild the social support mechanisms that have fallen away. There is consensus among the agencies and an emerging strategy to address the psychosocial needs of young people in the region.	Southeastern Europe, and enrollment rates in primary schools have also dropped. The closing of preschools has limited immunization	Integration of disabled children into normal schools
	There are numerous models of excellence within countries, such as the establishment of health promotion	and medical care to children. More	Attention to the needs of ethnic

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Region	Major Trends and Activities	Barriers	Future Actions
	centers to reduce the medical and curative emphasis of previous health services. "One small but groundbreaking initiative reported by the National Centre for Health Promotion was in eastern Slovakia, where life skills and practical home economics are being provided to Roma youth. Teacher, pupil and community satisfaction was expressed with this short-term summer program of classes making use of active learning methods by motivated and prepared teachers. Activities included personal budgeting, healthy nutrition and childcare" (Kenny, Reichenberg, et al., 1999, p. 22). However, these examples are not the norm and have	children are working to supplement family income, either while attending school or dropping out to do so, and more are engaging in truancy and juvenile criminality. Minority ethnic groups and the disabled are particularly affected.	minorities Encouragement of early childhood development Adequate financial transfers to
M: 1.11-	not typically been taken to scale.		local governments with weak resource bases (UNICEF, 1998b)
Middle East and North Africa	Following a situational analysis of the state of school health education in the region, WHO, UNICEF, UNESCO, and ISESCO joined forces in 1985 to develop, promote, finance, and implement the Action-oriented School Health Curriculum. A workshop in 1986 led to the development of national guidelines and a prototypical curriculum and teachers' guide with teachers' resource books. The curriculum emphasizes activity-based learning and was designed to involve the family and community in health-related activities. Balrain, Egypt, Jordan, Morocco, and the Sudan are in their fourth year of a pilot program to try the new curriculum.	Poor management of public and private sector educational institutions and systems. International school health initiatives did not incorporate the larger educational goals and	Provide educational training to health professionals and include education experts in school health efforts and strategies. Explore ways to merge the different school health concepts
	While a rigorous, comprehensive evaluation of the program has not been conducted, a meeting of project coordinators in 1996 indicated limited progress to date. This, plus growing concerns over the quality and relevance of education, caused UNICEF to rethink its approach to school health and introduce the Global Education Initiative — now part of ongoing basic education reform processes in 7 countries.	Different school health initiatives are sometimes being conducted in	and initiatives occurring in parallel in the same countries. Perhaps the notion of a "child-friendly school" can unify the health and education goals of schools and agencies.
	During a UNESCO conference of education ministers in 1994, participants expressed concern over the decline in the quality of education in the region, evident from increased repetition and dropout rates.	are sometimes being conducted in parallel in the same countries, coordinated and funded by separate agencies with separate funding.	Countries and agencies must recognize and address the growing problems of the region's
	The region is becoming younger. Within five years, approximately 60% of the population will be under 25 years of age.	Increasing numbers of young people are unemployed and out of school,	adolescents. Similarly, early childhood care and development, including health, nutrition, and
	The 1970s, 1980s, and early 1990s saw an unprecedented increase in basic education enrollment.	including nomadic groups, the disabled, rurally isolated children,	stimulation, need to be part of an integrated educational approach.
	School health education is included in the national budgets of most countries in the region.	and those marginalized in urban areas, refugees, and war-displaced. Growing numbers of young people are affected by smoking, HIV/AIDS, and a wide range of drugs (with young people contributing to the demand and the supply).	Reformation of formal and academic learning environments into more flexible processes able to meet the Arab world's need for technically skilled and globally informed human resources (UNICEF, n.d.)
Asia and Western Pacific	In 1994, the first regional WHO workshop on school health promotion identified the key areas for intervention as school health education, school health services, and school health environment. Regional guidelines were established in 1996 to provide a framework and a reference point to develop healthy lifestyles in the school setting in a comprehensive way (WHO/WPRO, 1999). Collaboration in the development of Health-Promoting Schools with organizations such as UNESCO, UNICEF, UNFPA, South Pacific Commission, and Education International has been initiated (Erben, 1997).	WHO/WPRO reports: Progress has been hindered by a lack of understanding within governments about the need for intersectoral involvement, community involvement, and new	Summary of the WHO meeting Networking for Health-Promoting Schools in Beijing, December 1997, includes: - Ministries of health and education in the northern part of the region

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Region	Major Trends and Activities	Barriers	Future Actions
		partners to help create Health-	should be invited to nominate a
	Since then, Health-Promoting Schools have been started in nearly all countries in the region, linked into	Promting Schools (WHO/WPRO,	representative to serve as a
	Healthy Cities in China, Malaysia, Viet Nam, Laos, and Mongolia and as a central feature of Healthy Islands	1999).	standing member on the Regional
	initiatives in the Pacific. Projects to improve the physical infrastructure have been undertaken to improve the	1999).	Network and create national
	water and sanitation in schools. Schools have provided the entry points for such issues as helminth reduction,	The key issues that impinge on the	networks and a national plan for
	water and sanitation in schools. Schools have provided the entry points for such issues as neuminal reduction,	effective implementation of healthy	the development of HPS.
	leprosy education, and smoking control (WHO/WPRO, 1999).	settings appear to include:	- Networking should continually
	White Man and the state of the	- limited resources,	seek collaboration in facilitating
	While Health-Promoting Schools remain at the pilot phase in some countries (such as China, Viet Nam, and		the Regional Network.
	Mongolia), they are moving toward a national policy framework in other countries, especially in the Pacific.	- lack of ownership,	
	About 80% of the Pacific countries have started at least one Health-Promoting Schools project. In some	- overreliance on a small number of	- Findings from the helminth
	countries (e.g., Singapore, the Marshall Islands), the concept of healthy schools has been integrated into an	people,	control project as an entry point
	existing school health program rather than started as a separate initiative (WHO/WPRO, 1999)	- lack of action orientation or	Health-Promoting Schools shoul
		insufficient results achieved,	be printed and distributed.
	At the country level, collaboration between the health and education authorities has been critical. In a	- insufficient management	- The Regional Network could
	number of countries (such as Micronesia, Vanuatu, Kiribati, Singapore, and Malaysia), national coordinators	capabilities among public health	strengthen the Global School
	have been appointed in the Ministry/Dept. of Education, with a counterpart in the Ministry/Dept. of Health.	professionals, and	Health Initiative by providing ca
	National Coordinating Committees are also being developed in a number of countries, including PNG, Samoa,	- insufficient engagement with other	studies and reports.
	Cambodia, and Lao (Lin, 1999).	health programs and with other	- The Global School Health
		sectors.	Initiative, in collaboration with
	UNESCO organizes regional training workshops on preventive education, e.g., against HIV/AIDS, with a		Regional Network, should consi
	focus on the professional development of teachers and health education providers, curriculum development, and	The above list suggests that strategic	convening a global conference t
	the development of teaching-learning materials (Gregorio, 1999).	timing and engagement of	facilitate linkages across regions
	the development of teaching reaching matching (angle of the second s	appropriate people is a primary issue	for the development of HPS.
	Country-specific examples include:	(Lin, 1999).	
	County-specific champles include.		UNESCO plans the following
	China	UNESCO also reports low levels of	future actions:
	- National Conference on School Health Promotion, Beijing, December 1995, with participants from Education	community support and	- Sustained government support
	- National Conference on School Health Honorion, Berjing, Becember 1995, whit participants hom Bereather	participation as a major	health education-related activiti
	and Health sectors from all provinces. - WHO Regional guidelines on the development of health promoting schools — A framework for action,	shortcoming. It is trying to	not only from the Ministries of
	- WHO Regional guidelines on the development of nearin promiting schools — A framework for action,	overcome this by setting up	Education and Health, but also
	translated into Chinese. Commitment made to adapt these guidelines in the provinces.	Community Learning Centers to	from other relevant ministries,
	- National Health Education Institute established health-promoting schools in Chifeng (Inner Mongolia), Wuhan,	build the capacities of the	including supporting mobilizati
	and Beijing's west city in December 1995. Midterm evaluation meeting in October 1996 indicated the success of	communities and to encourage	by Ministries of the Budget.
	the projects.	community ownership, which will	- More sharing of information of
	- Using deworming as an entry point to health-promoting schools, the county of Lianjiang, China, launched a	hopefully provide continuity and	health education by providers
	comprehensive school-based approach (Xu et al., 2000).	sustainability of the programs	through the electronic media.
	- Individual provinces and cities are starting to identify health issues as entry points for the development of	(Gregorio, 1999).	- More coordinated activities of
	Health-Promoting Schools (WHO/WPRO, 1999).	(Gregorio, 1999).	U.N. agencies and donors.
		Country-specific examples include:	- Linking school health program
	Indonesia	Country-specific examples include.	with informal and nonformal
	- Implemented a school milk program and a program that uses schoolchildren to reach parents to encourage their	1611	infrastructures.
	use of health services	Maldives	
	IDJICEE assisted the Centre for Physical Fitness and Recreation, MOEC, in producing textbooks on health in	-Scarcity of trained people to	- Building capacity through
	primary schools with a relevant Teacher Guide. Currently, UNICEF assists the Centre for Physical Fitness and	implement health programs in	continuing education and lifelor
	Recreation in developing a guidebook and module on life skill education (Jiyono, 1999).	schools	learning.

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Region	Major Trends and Activities	Barriers	Future Actions
	- The Indonesia Partnership for Child Development implemented a school health program that provided mass	- Inadequate supply and production	This will take commitment by all
	treatment with anthelminitics and a child-to-child approach to health education A school health insurance system	of teaching and learning materials	supporters of the program,
	is being developed to sustain the program (PCD, 1999h).	for health	including policy-makers, users, a
		- Inadequate coordination between	implementers, including NGOs a
	Philippines	the health and education sectors and	IGOs, and all levels from policy
	- In the Department of Education, Culture and Sports (DECS), the Health and Nutrition Centre (HNC) has the	other concerned departments	
	mandate to develop and manage an Integrated School Health and Nutrition Program (SHNP). It is directed to all	- Lack of funds to train health	grassroots (Gregorio, 1999).
	schools at all levels, reaching out to the homes and communities to institutionalize the Teacher-Child-Parent	personnel	aa .
	Approach.		Country-specific example:
	- School health activities in 1996 included a search for the most outstanding school, implementing (a) the "Clean	- Rapid turnover of health and	
	and Green" school and community program; (b) the national drug education program; and (c) the intensification	education personnel and difficulty in	Cambodia plans to revitalize its
	of the nationwide implementation of the DECS's "War on Waste" and the School-inside-a-Garden programs.	coping with the fast-growing school	School Health Task Force; deve
	Definition and DECS launched a Healthy School Justician in Waste and the School-Inside-a-Garden programs.	populations	comprehensive national policies
	- DOH and DECS launched a Healthy School Initiative in July 1995, involving senior government, municipal,		with clear roles and
	and NGO representatives, at an elementary school in Bulacan. MOH and municipal staff are providing technical assistance.	Nepal	responsibilities; bring together a
		Lack of research and infrastructure	coordinate school-based initiativ
	- Conducted the 2 nd National Health and Nutrition Congress for school health and nutrition personnel in October	in the school health program and	from different MOH programs
	1996 (WHO/WPRO, 1999).	lack of well-defined national	such as deworming, immunizati
		strategies for the promotion,	micronutrient supplementation;
	Viet Nam	support, coordination, and	strengthen linkages between
	- Viet Nam Health Insurance implemented a program that uses school health insurance as a vehicle for Health-	management of school health	schools, health centers, and
	Promoting Schools. It showed that such insurance can be an effective system, not only to cover costs for the	programs	communities (D'Emilio, 1999).
	primary health care and hospital care required by schoolchildren, but also for prevention and health promotion	Programs	communices (D'Emmo, 1999).
	activities.	Bhutan	Australia
	- The Partnership for Child Development (PCD) introduced health education alongside a deworming program in	Limited national resources in terms	Central government proceeds
	primary schools in Ha Nam. Stage one focused on health education lessons in schools. Stage two focuses on	of skilled labor and communication	working on a document on heal
	extracurricular activities, health education out of school, and the impact of health education in the family. The	materials. Inadequate academic	promoting schools to be conside
	emphasis is on integrating health education into the children's real lives.	period allocation on health in the	buthe National Health and
	service of a service service of the service of the service ser		by the National Health and
	Australia	school timetable.	Medical Research Council.
	-Organized the first Sydney workshop on school health promotion in December 1994.	G + 7 - 1	
	- Several states have instituted Health Promoting Schools initiatives.	Sri Lanka	Australian Association of Healt
	- Service states have instituted reality rionolling schools initiatives.	Lack of awareness of the importance	Promoting Schools continues w
	- Ministers of Health and Education launched the publication Towards a health-promoting school in August	of health education among decision-	a "twinning project"" to put new
	1996 (WHO/WPRO Web site).	makers at regional levels and lack of	HPS in touch with more
	-Twinning between schools has started as an initiative of the Australian Association of Health-Promoting	monitoring, follow-up, and	experienced "mentor" schools,
	Schools. Twinning puts a new Health-Promoting Schools in touch with a more experienced "mentor" school,	evaluation of current programs	both nationally and international
	both nationally and internationally. One "tripling" project includes a school in the Philippines and one in Kiribati	(WHO, 1996c)	(WPRO Web site).
	(Erben, 1997).		
		Australia	
		Extent to which education and	
		health sectors are willing to fund	
		strategies to integrate systems and	
		networks (WHO/WPRO Web site)	

Figure V: Selected International Conferences That Addressed School Health and Nutrition

Conference	Contribution to School Health and Nutrition			
United Nations: U.N. World Summit for Children, 29–30 September 1990, United Nations	 The World Declaration on the Survival, Protection, and Development of Children includes: Enhancement of children's health and nutrition — a first duty Commitment to work for a solid effort of national and international action to enhance children's health Commitment to work for optimal growth and development in childhood through measures to eradicate hunger and malnutrition 			
Rome: FAO/WHO International Conference on Nutrition, 5–11 December 1992, Rome, Italy	 The conference document <i>Nutrition and development</i> — A global assessment reports: Consequences of poor nutrition include a significant impact on child growth and development, learning capacity, work performance, and overall quality of life (p. 25). Nutrition education's goal is behavior modification with strategies from social learning, social marketing, and entertainment-education strategies (p. 86). School health initiatives can also have positive effects on adult family members (p. 87). Nutrition education should be part of a comprehensive school health education program that includes relevant curricula, preparation of teachers, pertinent educational materials, modification of the school environment, and cooperation among school, parents, and the community (p. 87). 			
New Delhi: World's First Education Summit (sponsored by UNESCO, UNICEF, UNFPA) 16 December 1993, New Delhi, India ("Pre-Summit" 13–15 December)	 Summit provided an opportunity to mobilize high-level political support and financial and technical resources for primary education. Gave birth to the E-9 Initiative (summit participants: Bangladesh, Brazil, China, Egypt, India, Indonesia, Nigeria, Pakistan, plus Mexico), committed to "pursue with utmost zeal and determination the goals set in 1990 by the World Conference on Education for All, the Summit of the Nine High Population Countries in 1993, and the first Ministerial Review Meeting of the E-9 countries." 			
Cairo: U.N. International Conference on Population and Development 5–13 September 1994, Cairo, Egypt	 "The landmark agreement reached at the Conference makes the well-being of human beings the focus of all national and international activities designed to address the issues of population and development with a view to achieving sustained economic growth in the context of sustainable development in full recognition and proper management of the important relationships between population, resources including food security, the environment and development" (UNFPA, Proposal for key actions for the further implementation). Built consensus for integrating family planning programs into a new, comprehensive approach to reproductive health services and won international recognition that educating and empowering women is the most effective way to reduce population growth rates and promote sustainable development (U.N. "What have they accomplished?"). Conference follow-up: Reproductive health approach: policy changes in many countries demonstrate a clear commitment to move from vertical (family planning) programs to a comprehensive approach; many countries have adjusted their policies, terminology, institutional structures, even paradigm shift by integrating and linking services; there has also been an increase in the number and variety of partnerships. While this conference was very focused on population and reproduction issues, it also strongly supported partnerships and collaboration. 			

Conference	Contribution to School Health and Nutrition
Copenhagen: U.N. World Summit for Social Development, 6–12 March 1995, Copenhagen, Denmark	 Commitments (to eradicate poverty) include promoting and attaining highest attainable standard of physical and mental health; ensure that children, particularly girls, enjoy their rights and promote the exercise of those rights by making education, adequate nutrition, and health care accessible to them (p. 15). Action plan includes "education, training and labor policies": partnerships between education and other government departments; the active participation of youth and adult learners in design of education and training materials; lifelong learning (p. 50).
Beijing: U.N. Fourth World Conference on Women, September 1995, Beijing, China	• Agreed on 5year action plan to enhance the social, economic, and political empowerment of women, improve their health, advance their education, and promote their marital and sexual rights (U.N. "What have they accomplished?").
Harare: E.I.'s First World Congress (International Conference on School Health and HIV/AIDS Prevention), 1995, Harare, Zimbabwe	 Lessons from Harare and the regional seminars include: Ministers of Education and Health should look upon teachers and their trade unions as partners. It is essential that teachers are properly trained, not only in HIV/AIDS, but also in interactive ways of encouraging pupils to articulate their concerns and learn how to protect themselves. The design of school programs should be adapted to the local culture and provide social backup.
Jakarta: WHO Fourth International Conference on Health Promotion, 21–25 July 1997, Jakarta, Indonesia	 The Jakarta Declaration describes "Health is a basic human right essential for social and economic development." Clear evidence from research and case studies proves that health promotion is effective, especially comprehensive approaches in particular settings, including schools, where people participate in decision-making and health learning. Priorities for the 21st century: promote social responsibility for health; increase investments for health development; consolidate and expand partnerships for health; increase community capacity and empower the individual; secure an infrastructure for health promotion.
Washington, D.C.: E.I. Second World Congress, 25–29 July 1998, Washington, D.C., United States	 The Policy Resolution on Health Promotion and School Health includes: A call for governments to adopt and implement concerted global policies of health development and to promote a global policy of health education; to strengthen policies and resources to support the promotion of school health; to reinforce and broaden the partnerships for health. A call for member organizations to play an active role in the development of school health education policies; to take more account of the crucial role that the school system and workers in education can play through health education; to commit themselves to make the school a healthy place.
Lisbon: U.N. First World Conference of Ministers Responsible for Youth, 8–12 August 1998, Lisbon, Portugal	 The Lisbon Declaration on Youth Policies and Programs includes: Ensuring and encouraging the active participation of youth in all spheres of society and in decision-making processes at the national, regional, and international levels Encouraging the inclusion of family life education, reproductive health, and drug and substance abuse prevention in school curricula and extracurricular activities Promoting equal health development for young women and young men and preventing and responding to health problems by creating safe and supportive environments, providing information, and building skills and access to health services through schools and other partners Creating access to basic health care with adequate youth-friendly services that pay particular attention to information and prevention programs for malaria, malnutrition, diarrheal diseases, and other conditions

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